2020

The Hidden Value of Abandoned Applications to the Patent System

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THE HIDDEN VALUE OF ABANDONED APPLICATIONS TO THE PATENT SYSTEM

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DAVID L. SCHWARTZ

INTRODUCTION .......................................................................................................................... 2811

I. BACKGROUND ON PATENT EXAMINATION AND ABANDONED PATENT APPLICATIONS .......... 2815
   A. Use of Patents and Published Applications in Patent Examination ................................. 2815
   B. Abandoned Patent Applications as Prior Art ................................................................. 2823
   C. Presumed Lack of Value or Benefit of Abandoned Applications ...................................... 2833
      1. Lack of Value to Patent Applicant ............................................................................... 2834
      2. Negligible Disclosure Value ........................................................................................ 2837

II. EMPIRICAL STUDY ON THE VALUE OF ABANDONED APPLICATIONS .......................... 2843
   A. Study Design .................................................................................................................... 2843
   B. Results .............................................................................................................................. 2845
      1. Characteristics of Patents and Abandoned Published Applications ............................ 2846
      2. Citation and Rejection Uses of Patents and Abandoned Published Applications ......... 2848
      3. Reasons for Examiners to Cite and Use Abandoned Applications .............................. 2849
      4. Impact of the USPTO Using Abandoned Applications in Rejections .......................... 2851

III. IMPLICATIONS OF FINDING THE “HIDDEN” VALUE OF ABANDONED APPLICATIONS .......... 2855
   A. Recognizing the Administrative Disclosure of Patents ................................................. 2856
   B. Highlighting the Value of Technology Described in Abandoned Applications ............ 2860

CONCLUSION ............................................................................................................................. 2862
THE HIDDEN VALUE OF ABANDONED APPLICATIONS TO THE PATENT SYSTEM

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Abstract: Some inventors abandon their patent applications without ever receiving a patent. Although patent scholars view such abandoned applications as essentially worthless, we question that conventional wisdom. In conducting an empirical analysis of a recently released patent application dataset (in light of a 1999 change requiring publication of most abandoned applications), we find that the United States Patent and Trademark Office (USPTO) often uses abandoned applications as prior art when examining future patent applications. Abandoned applications thus generate an administrative disclosure that prevents the issuance of broader patent rights to later applicants. By narrowing the scope of new patents, abandoned applications perform a public service in limiting exclusivity over any given technological space and opening up more invention space to the public domain, but they do so at an enormous private cost to the abandonee—benefits and costs that have yet to be fully accounted for in the literature.

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We would like to thank Jonas Anderson, Stefan Bechtold, Jud Campbell, Hank Chambers, Colleen Chien, Charlotte Crane, Jessica Erickson, Michael Frakes, Fabian Gaessler, Stuart Graham, Dietmar Harhoff, Tonja Jacobi, Andy Koppelman, John McGinnis, Shawn Miller, Jonathan Nash, Kristen Osenga, Lisa Ouellette, Laura Pedraza-Farina, Jim Pfander, Jason Rantanen, Gaétan de Rassenfosse, Greg Reilly, Daniela Sele, Ted Sichelman, Neel Sukhatme, Shine Tu, Saurabh Vishnubhatkar, Melissa Wasserman, Jay Yonamine, Raphael Zingg, and the audience members at a faculty workshop at the University of Richmond School of Law, PatCon9 at the University of Kansas School of Law, the Patents Conference at ETH Zurich, Empirical Patent Law Conference at Georgetown, the University of San Diego 2019 IP Speakers Series, 2019 Conference on Empirical Legal Studies at Claremont College, the NSF Sponsored Future of IP Conference, the 2020 WIPPP Conference at Santa Clara School of Law, Northwestern Law School’s 2020 Faculty Projects Day, and 2019 Mid-Atlantic Patents Works-In-Progress Colloquium at American University for useful comments and suggestions. We would also like to thank Eric Yim for creating a tool to automate the collection of various published patent application characteristics and Courtney Carapella for helpful research assistance.

NOTE: Because some platforms do not reproduce images, we have archived all graphics herein at https://www.bc.edu/content/dam/bc1/schools/law/pdf/law-review-content/BCLR/61-8/cotropia_schwartz_web_graphics.pdf [https://perma.cc/5CES-HLM6].
INTRODUCTION

Some inventors who apply for patents never receive them.1 After disclosing how to make and use their invention in a formal patent application,2 and after the application’s publication, these applicants fail3 and abandon their applications, leaving applicants without any intellectual property protection in most cases. The conventional wisdom is that an abandoned published patent application failed due to a deficiency, and is consequently “worthless.”4 But the underlying technology is not necessarily worthless, and may not have been deficient—what is worthless is only the patent application filed with the United States Patent and Trademark Office (USPTO).5 Certainly, the theory goes, these abandoned applications are worthless to the applicant, who jettisoned them without receiving the benefit of the patent bargain.6 These applicants publicly disclosed their invention without receiving exclusive—or, really, any—rights.

These abandoned patent applications are lumped together with all other types of “worthless” patents.7 Much of the current literature deems the only remaining product of the abandoned applications, the now-public technical disclosure of the invention, worthless as well.8 Scholars have debated whether patents serve any technical teaching component at all. Many scholars claim that scientific researchers ignore patents, rendering the disclosure

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1 Mark A. Lemley & Bhaven Sampat, Essay, Is the Patent Office a Rubber Stamp?, 58 EMORY L.J. 181, 182 (2008) (“While approximately 75% of all applications result in at least one patent, a significant number of applications are rejected and then finally abandoned by the applicant.”).
2 35 U.S.C. § 112(a) (2018) (detailing the requirement that the specification enable the claimed invention).
3 See Michael Carley et al., What Is the Probability of Receiving a U.S. Patent?, 17 YALE J.L. & TECH. 203, 209 (2015) (“Applications are considered abandoned if the applicant does not respond to the examiner’s decision by the stipulated deadlines or if the applicant expressly requests abandonment.”); Lemley & Sampat, supra note 1, at 182 (noting that an application can be abandoned after publication).
5 Although the value of the application and the value of the underlying technology are distinct, others have used the fact that an application was abandoned as a proxy for the lack of value of the invention itself. See Mark Nowotarski, Breakthroughs & Abandonment: Patent Abandon Rate Is a Reliable Measure of Speculative Portfolios, IPWATCHDOG (Sept. 27, 2010), https://www.ipwatchdog.com/2010/09/27/abandon-rate-measure-speculative-portfolios/id=12633 [https://perma.cc/98JN-AMTT].
6 The applications may have had some value while pending. See infra Part I.A.
7 See Moore, supra note 4, at 1525–26 (characterizing patents whose maintenance fees are not paid, and thus abandoned, as worthless). Others have discussed abandonment and value in various property contexts. See generally, e.g., Eduardo M. Peñalver, The Illusory Right to Abandon, 109 MICH. L. REV. 191 (2010); Lior Jacob Strahilevitz, The Right to Abandon, 158 U. PA. L. REV. 355 (2010); Lior Jacob Strahilevitz, The Right to Destroy, 114 YALE L.J. 781 (2005).
8 See infra Part I.C.
portion of the patent bargain an illusion. By extension, relevant researchers likely ignore an abandoned patent application even more so.

But do abandoned applications have hidden value to the patent system? The popular view, that abandoned applications themselves are worthless, has not been empirically tested. To date, no one has carefully studied abandoned published patent applications to determine their usage by the USPTO and, in turn, their worth. This Article takes advantage of a 1999 legislative change, which publicly disclosed almost all abandoned applications, making them accessible when examining future patent applications. The Article reports the results of a study of the USPTO’s use of such abandoned published applications.

Using the recently released Patent Examination Research Dataset with millions of observations, we study abandoned published patent applications. The USPTO Patent Examination Database has granular information on every paper filed or generated during patent prosecution. Using this dataset, we carefully investigate how the USPTO treated these publications upon disclosure and find that the USPTO regarded them as potentially relevant to the examination of other applications. We compare abandoned published patent applications to granted ones and look at how often both are used by the USPTO to assess later applications. We also examine the citation by later applicants and examiners in future applications.

Surprisingly, our analysis shows that the USPTO more likely uses abandoned applications as prior art to reject others’ patents than issued patents. Patent examiners use abandoned published applications more often than issued patents when issuing anticipation rejections (concluding the applied-for invention is not novel—i.e., it has been done before) and obviousness rejections (concluding the applied-for invention is obvious—i.e., not

9 See, e.g., Mark A. Lemley, Ignoring Patents, 2008 Mich. St. L. Rev. 19, 21–22 (noting that companies generally ignore patents in all stages of product development: when conducting research and design, when filing their own patents, when launching new products, and even after receiving initial cease-and-desist letters from patent owners).

10 Prior to the American Inventors Protection Act (AIPA), abandoned applications were kept secret. 35 U.S.C. § 122 (1994).

11 See 37 C.F.R. § 1.104(a)(1) (2019) (“On taking up an application for examination or a patent in a reexamination proceeding, the examiner shall make a thorough study thereof and shall make a thorough investigation of the available prior art relating to the subject matter of the claimed invention.”).

12 As explained in further detail in Part II.A–B, below, we follow conventional practice of looking at citations based on an issued patent basis. We are currently working on an alternative approach, combining all patent-related documents within a patent family, including all related patents and published applications. That approach may have implications for our understanding of patent citation studies more broadly. Regardless of the implications of that alternative approach, the fact remains that abandoned applications are cited more than previously understood.
enough of a technical advance over what has been done before) in an office action. Beyond just rejections, our study finds that abandoned applications are more likely than issued patents to be cited as relevant by patent examiners during patent prosecution. The office actions require applicants to narrow and amend their claims or include specific arguments as to why the USPTO incorrectly determined that the claims are anticipated or obvious.

Given our empirical findings that the USPTO rejected a large number of applications based on published yet abandoned art, a significant quantity of patent scope was narrowed because of abandoned applications. These abandoned published applications appear to be quite valuable disclosures, at least from the USPTO’s perspective; yet, the applicants received no patent reward. The highly cited applications prevented future applicants from obtaining broader claim scope, preserving invention space in the public domain. Preventing broader patent rights for others is arguably a public service because it limits exclusivity in any given technological space, but it is also potentially a huge private loss that has not been previously recognized in the literature.

Citation by the USPTO has, for many years, been used by economists to determine the value of a patent. Thus, the finding that the USPTO cites abandoned patent applications more often than issued patents presents an enigma for both patent scholars and economists: abandoned published applications, widely considered worthless both to the applicant and society in general, play a larger role in the patent system than previously thought. Our findings suggest that the high usage of these abandoned published applications is because they combine, in one place, various teachings of the prior art. They are a compendium of what has previously been accomplished, now described in a single place: the abandoned published application.

Our findings have important implications for patent law and doctrine. First and most importantly, our findings are relevant to policy debates about

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13 See infra Part III.
14 See, e.g., Chem. Found., Inc. v. Gen. Aniline Works, Inc., 99 F.2d 276, 277–78 (3d Cir. 1938) (Biggs, J., concurring) (explaining that once the patent application became abandoned, the invention “passed into the public domain”); see also Kendall v. Winsor, 62 U.S. (21 How.) 322, 329 (1859) (stating that an inventor may “confer gratuitously the benefits of his ingenuity upon the public”); Pennock v. Dialogue, 27 U.S. (2 Pet.) 1, 16 (1829) (noting that a patentee can “abandon his invention, and surrender or dedicate it to the public”).
patent disclosure. We find that the USPTO relies upon abandoned applications as a significant source of prior art for rejections. The USPTO decides whether to grant private patent rights to researchers. The USPTO patent examiners are not scientific researchers in the field. They have the relevant technical background, but do not conduct original research. The USPTO patent examiners cite to disclosures, even abandoned patent applications, for prior art. Thus, the patent examiners are reading and using disclosures in patent applications, and the abandoned patent applications are serving a key technical teaching component. This usage of abandoned applications highlights an administrative disclosure function of such published applications.

Our findings also push back against the assumption that abandoned patent applications are commercially worthless. The fact that the USPTO uses these applications to reject later patent applications implies that others found similar technologies to be of enough worth to spend the time and money to both invent and file patent applications in the same technological space. They may have been of little private worth, for whatever reason, to the abandoning patent applicant, but the invention they disclosed is clearly valuable to others in the relevant industry. Our data strongly suggests that the abandoned patent application, through its use in USPTO rejections, clears space for the public to practice technology of interest to many.

The Article proceeds in three parts. In Part I, we outline the patent examination process, the history of using abandoned patent applications in future examinations, and the current literature concluding that such abandoned patent applications, and their disclosures, are worthless. Next, in Part II, we set forth the study design relating to abandoned published patent applications. We provide our empirical results in Part III, both comparing how the USPTO treats abandoned applications and issued patents, and identifying some examples of where abandoned applications were used to reject attempts by others to claim exclusivity over the same technological space.


17 Examiners are properly characterized as “quasi-judicial officials trained in the law and presumed to ‘have some expertise in interpreting the [prior art] references and to be familiar from their work with the level of skill in the art and whose duty it is to issue only valid patents.’” Markman v. Westview Instruments, Inc., 52 F.3d 967, 986 (Fed. Cir. 1995) (en banc) (quoting Am. Hoist & Derrick Co. v. Sowa & Sons, Inc., 725 F.2d 1350, 1359 (Fed. Cir. 1984)).


19 See infra Part I.

20 See infra Part II.

21 See infra Part III.
Finally, we discuss implications of these results for both the general worthiness, in some cases, of abandoned patent applications and their illumination of the administrative disclosure aspect of published patent applications.22

I. BACKGROUND ON PATENT EXAMINATION AND ABANDONED PATENT APPLICATIONS

Section A of this Part explains the process of getting a patent in the United States—patent examination—and how prior patents and published applications are used during patent examination.23 Section B details how the use of abandoned patent applications by the USPTO to examine subsequent patent applications has changed over time.24 Finally, Section C examines the current thinking on the value, or more so the lack thereof, of abandoned applications in general and their disclosure in particular.25

A. Use of Patents and Published Applications in Patent Examination

In order to get a patent in the United States, an inventor must initially apply for one with the USPTO.26 After an inventor has conceived of an invention,27 he or she prepares a patent application, or has it prepared by a patent attorney or agent.28 A patent application contains an abstract, a detailed description of the invention (typically including drawings which appear on sheets that proceed the textual description), and a series of patent claims.29 The description of the invention is often referred to as the patent’s “specification” and includes both a general description of the invention and

22 See infra Part III.
23 See infra Part I.A.
24 See infra Part I.B.
25 See infra Part I.C.
26 35 U.S.C. § 111(a)(1) (“An application for patent shall be made, or authorized to be made, by the inventor, except as otherwise provided in this title, in writing to the Director.”).
27 U.S. PATENT & TRADEMARK OFFICE, MANUAL OF PATENT EXAMINING PROCEDURE § 2138.04(I) (9th ed. rev. Oct. 2019) [hereinafter MPEP] (“The inventor must form a definite and permanent idea of the complete and operable invention to establish conception.”); see also Bosies v. Benedict, 27 F.3d 539, 542–43 (Fed. Cir. 1994) (ruling that a non-inventor’s testimony as to the meaning of a variable in a generic formula written in an inventor’s notebook was inadequate as a matter of law to determine the meaning of the variable because the “testimony was not probative of what the inventors conceived”).
28 37 C.F.R. § 1.31 (“An applicant for patent may file and prosecute the applicant’s own case, or the applicant may give power of attorney so as to be represented by one or more patent practitioners . . . .”).
29 A patent application is divided into several sections, each of which provides different types of information regarding the invention. 35 U.S.C. § 111(a)(2) (“Such application shall include—(A) a specification as prescribed by section 112; (B) a drawing as prescribed by section 113; and (C) an oath or declaration as prescribed by section 115.”).
specific examples, embodiments, of how the invention can be implemented.30 The patent application ends with a series of patent claims.31 The patent claims are detailed, one-sentence descriptions of the invention(s) that the applicant claims to have invented,32 including independent claims and then claims that depend on, and in turn narrow, the independent claims (called dependent claims).33 The applicant files the patent application with the USPTO.34

The USPTO employs nearly ten thousand patent examiners, most of whom have a scientific, engineering, or other technical background.35 A patent examiner is responsible for evaluating whether a patent application meets the legal requirements to issue as a patent.36 The examiner uses a de-

30 See id. § 112; 37 C.F.R. § 1.71(a) (“The specification must include a written description of the invention or discovery and of the manner and process of making and using the same, and is required to be in such full, clear, concise, and exact terms as to enable any person skilled in the art or science to which the invention or discovery appertains, or with which it is most nearly connected, to make and use the same.”); see also 37 C.F.R. §§ 1.11(a), 1.51(b).
31 35 U.S.C. § 112(b) (“The specification shall conclude with one or more claims particularly pointing out and distinctly claiming the subject matter which the inventor or a joint inventor regards as the invention.”); see also id. § 112(c)–(e) (defining the convention by which an inventor must properly draft a claim set).
32 See MPEP, supra note 27, § 608.01(m) (“While there is no set statutory form for claims, the present Office practice is to insist that each claim must be the object of a sentence starting with ‘I (or we) claim,’ ‘The invention claimed is’ (or the equivalent).”).
33 See 35 U.S.C. § 112(c) (“A claim may be written in independent or, if the nature of the case admits, in dependent or multiple dependent form.”).
34 To obtain a valid patent, a patent application as filed must contain a full and clear disclosure of the invention in the manner prescribed by 35 U.S.C. § 112(a).
36 See MPEP, supra note 27, § 706 (stating that after reading the specification and claims, the examiner searches the prior art and then “determine[s] whether the claims define a useful, novel, nonobvious, and enabled invention that has been clearly described in the specification”). See generally Examination Guidance and Training Materials, U.S. PAT. & TRADEMARK OFF., https://www.uspto.gov/patent/laws-and-regulations/examination-policy/examination-guidance-and-training-materials [https://perma.cc/LT6Y-H4LA] (categorizing the available reference guides to highlight their purpose of enhancing the logic used in training).
etailed set of procedures and rules contained in the USPTO’s Manual of Patent Examining Procedure (MPEP) during examination. The MPEP’s individual provisions are based on the patent laws contained in Title 35 of the United States Code and the patent regulations contained in Title 37 of the Code of Federal Regulations. The process of obtaining a U.S. patent is known as patent prosecution. Patent prosecution includes a series of interactions between the inventor (or the inventor’s attorney) and the patent examiner.

After a patent application has been filed, the USPTO conducts an initial review to determine whether the application satisfies the formal requirements, such as whether the applicant filed an oath of invention, and then assigns the application to a patent examiner in an appropriate Group Art Unit for the technological field under which the invention falls. The patent examiner then searches for prior art, publications printed prior to the patent application’s filing date, and prepares an office action that contains his or her analysis regarding patentability. It is in this office action that the patent examiner will use prior art, such as prior issued patents or published patent applications in novelty (§ 102) and nonobviousness (§ 103) rejections, to assert that one or more claims have either already been disclosed in the prior art (not novel) or describe only a minor improvement

37 See MPEP, supra note 27, at Foreword (“This Manual is published to provide U.S. Patent and Trademark Office (USPTO) patent examiners, applicants, attorneys, agents, and representatives of applicants with a reference work on the practices and procedures relative to the prosecution of patent applications and other proceedings before the USPTO.”).

38 See id. (“[T]he Manual contains instructions to examiners, as well as other material in the nature of information and interpretation, and outlines the current procedures which the examiners are required or authorized to follow in appropriate cases in the normal examination of a patent application.”).

39 See 35 U.S.C. § 133 (setting forth the time in which applicant must “prosecute the application” to avoid being “regarded as abandoned by the parties”).

40 Mark A. Lemley & Bhaven Sampat, Examining Patent Examination, 2010 STAN. TECH. L. REV. 2, 12 (describing the process of patent prosecution as a “continuing negotiation between examiner and applicant . . . [that] does not end with an initial or even final rejection” but rather consists of “[i]nterviews and amendments . . . [that] play an extremely significant role in generating patents, and in limiting the scope of those claims”).

41 MPEP, supra note 27, § 2103 (outlining the patent examination process beginning with the initial review procedure); see also id. § 903 (describing the process of grouping applications based on their subject matter and noting that “[e]very application, no matter how peculiar or confusing, must be assigned somewhere for examination”).


43 MPEP, supra note 27, § 2103.
over the prior art (obvious). This use of prior art, most commonly prior issued patents or published patent applications, is a fundamental aspect of patent examination. Examiners seek to find prior art that discloses the applied-for invention and, in turn, cite this prior art and use it in an office action to reject one or more pending claims for not meeting the patentability requirements of novelty and/or nonobviousness.


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44 Id.
45 Id.
47 Of particular relevance for this Article, this 2002 Sound-Emitting Toy Patent Application was abandoned, and thus never became an issued patent. See Notice of Abandonment, U.S. Patent Application No. 10/152,410 (Sept. 24, 2004).
48 See Non-Final Rejection, U.S. Patent Application No. 12/459,756 (Aug. 31, 2011) (rejecting Claims 1–6, 9, and 10). “Claims 1–5, 9, 10 [were] rejected under 35 U.S.C. § 102(b) as being anticipated by Mann et al. . . . .” Id. at 2. Further, “Claim 6 was rejected under 35 U.S.C. § 103(a) as being unpatentable over Mann et al.” Id. at 4.
49 Response After Non-Final Rejection, U.S. Patent Application No. 12/459,756, at 6 (Nov. 30, 2011) (acknowledging the Mann et al. reference does comprise “a first compressible sound-emitting chamber,” while contesting any disclosure of a “second compressible sound-emitting chamber” (emphasis omitted) (quoting id. at 2)).
50 ‘929 Patent.
51 MPEP, supra note 27, § 2127(1) (“[T]he subject matter of an abandoned application . . . referred to in a prior art U.S. patent . . . may be relied on in a 35 U.S.C. [§] 102(a)(2) or pre-AIA 35 U.S.C. [§] 102(e) rejection based on that patent . . . if the disclosure of the abandoned application is actually included or incorporated by reference in the patent.”).
tion’s disclosure in the specification was used by the USPTO to reject the 2009 Squeaker Toy Patent Application’s claims.52

A common analogy is drawn between the patent prosecution process and that of a preemption check in academic writing.53 Often editors, when reviewing a submitted article, will search to see if a prior scholarly article already conveys similar insights as the submitted article under review.54 If the submitted article is preempted, the editor would cite the prior article in her letter rejecting the submitted article for publication.55 In this instance, the submitted article lacks novelty.56 An editor may perform an “obviousness” analysis, concluding that the submitted article does not provide enough of a contribution to the literature beyond prior scholarly articles—the “prior art.”57

In response to a rejection, an applicant can either amend the claims to include aspects of the invention not found in the cited prior art or argue that the patent examiner’s analysis is wrong.58 The patent examiner then examines the claims again.59 The process continues until the claims are allowed,

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54 Id. at 2081–85 (using language of novelty and obviousness in other contexts, and citing to procedures from other disciplines); see also EUGENE VOLOKH, ACADEMIC LEGAL WRITING: LAW REVIEW ARTICLES, STUDENT NOTES, SEMINAR PAPERS, AND GETTING ON LAW REVIEW 9 (4th ed. 2010) (arguing that “[g]ood legal scholarship should make (1) a claim that is (2) novel, (3) nonobvious, (4) useful”—the same requirements found in §§ 101, 102, and 103 of the Patent Act). Volokh credits this idea to Carter’s 1991 Yale Law Journal piece in which Carter writes:

[M]y claim is not that every article must, in effect, deserve a patent if it is to be adjudged a good piece of work; my claim, rather, is that the works of scholarship that can meet the patent test are better—add more to human knowledge—than the works that cannot. So if one wants to argue the relative merits of different scholarly works, the patent law tests of novelty and nonobviousness provide useful and workable starting points.

Carter, supra note 53, at 2084. Expanding on this, Volokh adds of the § 101 utility requirement: “It helps if the article is useful—if at least some readers can come away from it with something that they’ll find professionally valuable.” VOLOKH, supra, at 9.

55 See VOLOKH, supra note 54, at 9.

56 See id.

57 See id.

58 37 C.F.R. § 1.111(a)(1) (“If the Office action after the first examination (§ 1.104) is adverse in any respect, the applicant or patent owner, if he or she persists in his or her application for a patent or reexamination proceeding, must reply and request reconsideration or further examination, with or without amendment.”).

59 Id. § 1.550(a) (“After issuance of the ex parte reexamination order and expiration of the time for submitting any responses, the examination will be conducted in accordance with §§ 1.104 through 1.116 . . . .”).
finally rejected, or abandoned by the inventor. If the claims are allowed, a patent will issue. If the claims are rejected, the applicant can appeal to the USPTO’s Patent Trial and Appeals Board or continue prosecuting the application by filing a Request for Continued Examination (RCE), permitting further amendment of the claims and continuation of the prosecution process.60 The inventor may, through this appeals and refiling process, decide to no longer pursue the patent application and abandon the application either expressly or by not responding within the relevant statutory time period.61 The patent prosecution process typically takes several years to complete.62

As provided by Title 35 and applicable regulations, the USPTO permits patent applicants to file applications that are related to a pending original application.63 Related applications are denominated divisionals,64 continuations,65 or continuations-in-part.66 All are examined in the same manner as an originally filed application, but are treated as if they were filed on the same date as the originally filed application.67 Patent applicants frequently file related applications in the course of patent prosecution.68 Patent applicants also may claim priority to foreign filed patent applications (filed in other jurisdictions) or from Patent Cooperation Treaty (PCT) filings.69

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60 See generally MPEP, supra note 27, § 2266. Prosecution typically includes two office actions—a non-final and final action—before an RCE needs to be filed to continue prosecution further without abandoning the application. See id. § 711.02.

61 See generally id. § 711.

62 Across all art units, the average pendency from filing to issuance or abandonment during the fiscal year of 2016 at the USPTO was 25.3 months. U.S. PATENT & TRADEMARK OFFICE, PERFORMANCE AND ACCOUNTABILITY REPORT FOR FISCAL YEAR 2016, at 178 tbl.1 & n.7 (2016), https://www.uspto.gov/sites/default/files/documents/USPTOFY16PAR.pdf [https://perma.cc/N692-JJP3]. This average excludes design patents. Id. 178 n.7.

63 See 35 U.S.C. §§ 119, 120; see also MPEP, supra note 27, § 1895.01.

64 See MPEP, supra note 27, § 201.06 (defining “divisional application” as “[a] later application for an independent or distinct invention, carved out of a nonprovisional application . . . and disclosing and claiming only subject matter disclosed in the earlier or parent application”).

65 See id. § 201.07 (“A continuation is an application for the invention(s) disclosed in a prior-filed copending nonprovisional application . . . . The disclosure presented in the continuation must not include any subject matter which would constitute new matter if submitted as an amendment to the parent application.”).

66 Id. § 1895-A (“Continuation-in-part applications are generally filed in instances where applicants seek to add matter to the disclosure which is not supported by the disclosure of the international application as originally filed, as new matter may not be added to a U.S. national stage application.”).

67 See 35 U.S.C. § 120.

68 A continuation application is often filed while a patent application is pending, allowing inventors to modify or add claims to the pending application without affecting its filing date. See 37 C.F.R. § 1.53(b)(2).

69 See 35 U.S.C. § 119 (permitting claims of priority to applications filed in a foreign patent office); id. § 120 (permitting claims of priority to applications filed in the United States or filed as a PCT application).
Once a patent issue or the underlying patent application is published, it becomes available as prior art for future patent applications. A patent examiner, when examining a new patent application, may rely on the now-issued patent or published patent application to assert that the applied-for invention under review is not patentable.

Continuing with the actual toy patents example discussed above, the 2009 Squeaker Toy Patent Application, which was filed in 2009, was used by a patent examiner in a rejection of U.S. Patent Application No. 12/924,480, filed on September 28, 2010 and entitled “Pet toy containing durable squeaking device” (2010 Pet Toy Patent Application). The patent examiner in the 2010 Pet Toy Patent Application examination used the 2009 Squeaker Toy Patent Application, in combination with other patents, to reject the pending claims as obvious. The 2009 Squeaker Toy Patent Application’s specification, the patent examiner asserted, disclosed aspects of the 2010 Pet Toy Patent Application’s claims that, when combined with other prior art, rendered the claims obvious. Thus, this example illustrates how, just as a patent application is examined in light of the prior art, that very patent application, once publicly available either through issuance or publication, can become prior art for future patent applications.

Section 102 and 103 rejections based on patent application citations create two different metrics when looking at a patent’s involvement in both being rejected in light of prior art and being used as prior art in future patent applications. When looking at a specific patent or published application (for example, the 2009 Squeaker Toy Patent Application), there are prior patents or published applications cited to reject that very patent. These are called backward citations. A backward citation, a prior patent or published appli-

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70 See generally MPEP, supra note 27, § 901 (detailing all references that may qualify as prior art in the course of patent prosecution to determine patentability).

71 See id. § 706 (following review of the pending application, a prior art search for the claimed invention is made and “reviewed and analyzed in conjunction with the state of the prior art to determine whether the claims define a useful, novel, nonobvious, and enabled invention that has been clearly described in the specification”).


74 Id. at 6–7.

75 The specification of a patent application (i.e., the written portion of the application except for claims) identifies work done by another as prior art; the subject matter so identified is treated as admitted prior art. In re Nomiya, 509 F.2d 566, 571 (C.C.P.A. 1975) (holding the applicant’s labeling of two figures in the application drawings as prior art to be an admission that what was pictured was prior art relative to the applicant’s improvement).

76 Id.

77 A backward citation is a citation of a previously published document that had already been available publicly before the new patent application was filed and, as such, is deemed to be “prior art.” Xiaojun Hu et al., On the Definition of Forward and Backward Citation Generations, 5 J.
cation cited during prosecution, in this specific example, is the citation and use of the prior 2002 Sound-Emitting Toy Patent Application to reject some of the 2009 Squeaker Toy Patent Application’s claims.\footnote{Id.; see MPEP, supra note 27, §§ 2129, 2152.03 (discussing admissions as prior art, in which the admitted prior art anticipates the claim, but does not qualify as prior art under any of the paragraphs of 35 U.S.C. § 102; the claim may be rejected as being anticipated by the admitted prior art without citing to 35 U.S.C. § 102).} In contrast, there are forward citations for a given patent or published application.\footnote{Nathan Falk & Kenneth Train, Patent Valuation with Forecasts of Forward Citations, 12 J. BUS. VALUATION & ECON. LOSS ANALYSIS 1, 2 (2016) ("The citations that a patent receives from subsequent patents are called forward citations.").} The forward citations include citations of the patent or published application in future patent examinations,\footnote{For a given patent (or patent application), a forward citation is another patent document’s citation back to that given earlier patent (from the perspective of the given patent).} such as the use of the 2009 Squeaker Toy Patent Application by an examiner to reject claims in the 2010 Pet Toy Patent Application. Figure 1, below, graphically depicts this relationship: where backward citations can involve the application of a prior patent/published application’s specification to the current patent application’s claim, and forward citations can involve the application of the current patent/published application’s specification to a new patent application’s claims.

![Diagram of patent citations]

**Figure 1**

Patent rights are provided only after a substantive examination with the USPTO and the payment of an issuance fee.\footnote{35 U.S.C. § 151.} When a patent issues, its

\footnote{Trajtenberg, supra note 15, at 174 (citation omitted).}
owner obtains the right to exclude others from making, using, selling, offer-
ing to sell, and importing into the United States devices, systems, or meth-
ods that fall within the scope of an issued claim.\textsuperscript{82} Unless a patent issues, the owner has no rights to exclude others whatsoever.\textsuperscript{83}

There are different reasons that an applicant may abandon without ob-
taining a patent. Some reasons are pure voluntary choices by the applicant, including that the applicant no longer is interested in the underlying tech-
nology or lacks funds to proceed with patent prosecution.\textsuperscript{84} Other reasons relate to defects in the application, such as that the USPTO initially rejected the application as being obvious. Unfortunately, the USPTO does not pro-
vide reasons for abandonment and consequently they do not appear within the USPTO records.

\textit{B. Abandoned Patent Applications as Prior Art}

The prior discussion focused on the use of prior patents or published
applications to reject a later patent application’s claims currently under ex-
amination. Technically, these prior patents and published applications are
considered prior art under 35 U.S.C. § 102 along with other published arti-
cles and prior uses and offers for sale.\textsuperscript{85} All of these, together, are consid-
ered potential prior art that may render a patent application’s claims not
novel or obvious.

A hallmark of most prior art is that, to qualify as prior art and poten-
tially render a future patent’s claims unpatentable, the prior art is public.\textsuperscript{86}

\textsuperscript{82} \textit{Id.} § 271. The patent holder’s right to make his or her own invention is dependent upon the rights of others and whatever general laws might be applicable. Another party may own a patent that will prevent the patentee from utilizing his or her own invention.

\textsuperscript{83} 35 U.S.C. § 154(d) provides provisional rights to a patent owner permitting recovery of a reasonable royalty from an infringer for periods before the patent issued in certain circumstances. \textit{Id.} § 154(d). These provisional remedies, however, are only available if a patent eventually issues. If the application is abandoned, then no provisional rights accrue. See Charles R. Macedo, \textit{Effect of the Publication of Applications Under the American Inventors Protection Act of 1999}, 13 FED. CIR. B.J. 627, 629 (2005).


\textsuperscript{86} Robert Patino, \textit{Intellectual Property Rights and Research Disclosure in the University Environment: Preserving the Commercialization Option and Optimizing Market Interest}, 48 J. AM. ASS’N LABORATORY ANIMAL SCI. 138, 138 (2009) (“Prior art may include previously published journal articles, issued patents, published patent applications, abstracts, and publicly available grant information, just to name a few examples. Therefore, the scope of claim protection for a patent depends on how extensively a particular technology has been studied and reported to the public.”).
Issued patents and published patent applications are, by definition, publicly available to all via the USPTO. The Patent Act has long classified “patents and printed publications” as key categories of prior art. Printed publications include any document that is accessible to the public such that people in the field can locate it. A leading opinion from the United States Court of Appeals for the Federal Circuit ruled that a “single catalogued thesis in one university library” was sufficiently accessible to constitute prior art that precluded a subsequent inventor. The actual use of or offer to sell an invention can be prior art, if such activity is deemed public enough. There is a category of “secret” prior art, where the art is not available to the public at this earlier time, although it enjoys the earlier effective date when the art does become public.

Published patent applications, as well as other prior art defined under § 102, constitute prior art for purposes of obviousness too. Obviousness, which generally involves the combination of multiple pieces of prior art to invalidate a claimed invention, involves the same prior art as considered for

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87 The one exception is if an applicant requests non-publication at the initial filing of the non-provisional application.
88 For patent applications with an effective filing date before March 2013, prior art for purposes of novelty was defined by 35 U.S.C. § 102(a) and 35 U.S.C. § 102(b). Both of these provisions precluded patentability of the invention if it was previously “patented or described in a printed publication.” 35 U.S.C. §§ 102(a), (b) (1952). The America Invents Act (AIA) revised the statute, 35 U.S.C. § 102, for applications with an effective filing date after March 2013, but maintained the same operative language. Pub. L. 112-29, § 3(b), 125 Stat. 284, 285–86 (amending 35 U.S.C. § 102 but retaining the language “patented, described in a printed publication”); see also 35 U.S.C. § 102(a) (2018) (showing the same language).
89 MPEP, supra note 27, § 2128. “A reference is proven to be a ‘printed publication’ ‘upon a satisfactory showing that such document has been disseminated or otherwise made available to the extent that persons interested and ordinarily skilled in the subject matter or art, exercising reasonable diligence, can locate it.’” Id. (quoting In re Wyer, 655 F.2d 221, 226 (C.C.P.A. 1981) (making clear, as the section’s title reads, that “a reference is a ‘printed publication’ if it is accessible to the public”). To show that a reference is a prior art printed publication, a petitioner must demonstrate that the reference was publicly accessible before the critical date of the challenged patent. Samsung Elecs. Co. v. Infobridge Pte. Ltd., 929 F.3d 1363, 1373 (Fed. Cir. 2019) (finding that the asserted reference was publicly accessible because a person of ordinary skill in the art could, through the exercise of reasonable diligence, access the reference).
90 In re Hall, 781 F.2d 897, 900 (Fed. Cir. 1986) (“[W]e reject appellant’s legal argument that a single catalogued thesis in one university library does not constitute sufficient accessibility to those interested in the art exercising reasonable diligence.”).
91 35 U.S.C. § 102(e) (1952) (noting that a U.S. patent application filed by another party is prior art, even though it was published after the invention was made by a later applicant, if the patent application was in fact filed earlier).
92 For a general discussion of secret prior art, see Andrew C. Michaels, Pot Calls Kettle Dic- tum: Expanded Secret Prior Art in Obviousness, 26 FED. CIR. B.J. 93, 97–103 (2016).
n novelty.93 The Patent Act defines obviousness with a note that the “claimed invention is not identically disclosed as set forth in section 102 [novelty].”94 Many years of judicial decisions have tied the prior art as defined for novelty to the prior art for obviousness purposes.95 For these reasons, the USPTO treats published patent applications as prior art for purposes of novelty and obviousness to subsequent applications.

Under longstanding patent theory and practice, patents are only awarded for “new” inventions.96 If an invention is not new, then the patent has not provided new information to society.97 Patents are supposed to be a bargain: rights to exclude others from making, using, selling, offering to sell, and importing, in exchange for a full and valuable disclosure.98 If the invention is not new, the cost to society of the exclusive rights of a patent would be unwarranted.99 The other half of the bargain would not be met because the disclosure would not be valuable; instead, it would be old information.100

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93 35 U.S.C. § 103 (2018). To be sure, there are doctrines, such as the analogous arts doctrine, that preclude some pieces of prior art from applicability to the obviousness determination. Jacob S. Sherkow, Negativing Invention, 2011 BYU L. REV. 1091, 1108–10.


97 J. Jonas Anderson, Nontechnical Disclosure, 69 VAND. L. REV. 1573, 1585–86 (2016) (“Disclosure theorists put the primary emphasis on disclosing new inventions and the further innovation that comes from that disclosure.”).


99 Anderson, supra note 97, at 1585 (“Therefore, according to disclosure theorists, the patent system can be justified by how much information it brings to the public that otherwise would be private.”); see also Sara Boettiger & Cecilia Chi-Ham, Defensive Publishing and the Public Domain, in 1 INTELLECTUAL PROPERTY MANAGEMENT IN HEALTH AND AGRICULTURAL INNOVATION: A HANDBOOK OF BEST PRACTICES 879 (Anatole Krattiger et al. eds., 2007), http://www. iphandbook.org/handbook/resources/Publications/links/ipHandbook%20Volume%201.pdf [https://perma.cc/8YF2-LZ49] (explaining that, although “[a] well-functioning innovation system strikes a balance between” protection of innovation while maintaining public access, “the exclusionary power of IP rights can also have negative effects” thereby necessitating not only an understanding of this balance, but also the use of alternative strategies, such as defensive publishing, to ensure the maintenance of such balance).

The reason prior art needs to be public ties directly to patent law’s bargain: rights to exclude others from making, using, selling, offering to sell, and importing, in exchange for a full and valuable disclosure.\(^\text{101}\) If society already has the invention—it is publicly available—gaining disclosure of the invention does not require patent rights.\(^\text{102}\) If the public already possesses the invention—it is not novel—this quid pro quo is not necessary.\(^\text{103}\) In turn, the patent applicant, to gain patent protection, must forego trade secret protection and tell the public—via the patent itself—about the invention and how to make and use it.\(^\text{104}\) Through the act of publication, trade secret protection for the invention was forgone.\(^\text{105}\) If the invention is already publicly available, and thus not new, the cost to society of the exclusive rights of a patent would be unwarranted.\(^\text{106}\) The other half of the bargain would not be met because the disclosure would not be valuable; instead it would be old information.\(^\text{107}\) A core tenant of patent law is the quid pro quo between a limited period of exclusivity over the invention for the life of the patent in exchange for public dedication of the invention at the end of the patent term.\(^\text{108}\) This is why a description of the invention in, for example, a draft of an article kept in the author’s drawer is not considered publicly available, and thus not in the public’s possession.\(^\text{109}\) This secret draft cannot deny a future inventor patent protection because the public has yet to gain one of

\(^{101}\) See Bonito Boats, 489 U.S. at 151; Universal Oil Prods., 322 U.S. at 484; Seymore, supra note 98, at 1073–74.


\(^{104}\) Id.


\(^{106}\) Anderson, supra note 97, at 1585.

\(^{107}\) Integra Lifesciences, 331 F.3d at 873 (Newman, J., concurring in part and dissenting in part).

\(^{108}\) Brenner v. Manson, 383 U.S. 519, 533 (1966) (stating that one goal “of the patent system is to encourage the dissemination of” technical knowledge).


A public disclosure is information available to the public that describes an invention claimed in a US patent application. It can be in the form of an issued patent, a printed publication (including a published patent application), or anything else. An invention is also deemed to be publicly disclosed if it is “on sale” or “in public use.”

\textit{Id.}
the presumed benefits of patent protection: the invention eventually falling into the public domain.\textsuperscript{110}

This quid pro quo and mutual exclusivity between secrecy and patent protection is relevant to abandoned patent applications, because if an abandoned application is never publicly available, an examiner cannot consider it prior art and thus reject a future patent application’s claims.\textsuperscript{111} If abandoned applications are published, however, then they can be considered in future patent examinations along with other publicly available art.\textsuperscript{112} The public nature of abandoned patent applications has changed over the years. The patent begins publicly available, then remains permanently secret for most applications, before eventually becoming publicly available eighteen months after application.\textsuperscript{113}

Patent applications, when initially filed, were, and still are, kept secret and not open to public inspection.\textsuperscript{114} Typically, the only way the patent ap-

\begin{footnotesize}
\begin{enumerate}
\item U.S. Patent & Trademark Office, PowerPoint, First Inventor to File (FITF) Comprehensive Training 4 (2013), https://www.uspto.gov/sites/default/files/aia_implementation/fitf_comprehensive_training_prior_art_under_aia.pdf [https://perma.cc/NP4M-3D7X] ("The availability of a disclosure as prior art under 102(a)(1) or 102(a)(2) depends upon the effective filing date of the claimed invention." (emphasis omitted)).
\item See MPEP, supra note 27, § 2152.02(a) (noting an exception for patents that are kept “secret” and stating that such a patent becomes “available as prior art as of the date the patent was made available to the public by being laid open for public inspection or disseminated in printed form”). An applicant, however, may want to expressly abandon a patent application in order to avoid publication (and retain the invention as a trade secret). See 37 C.F.R. § 1.138.
\item See MPEP, supra note 27, § 901.02.

If an abandoned application was previously published under 35 U.S.C. [§] 122(b), that patent application publication is available as prior art under pre-AIA 35 U.S.C. [§§] 102(a) and 102(b) and 35 U.S.C. [§] 102(a)(1) as of its patent application publication date because the patent application publication is considered to be a “printed” publication within the meaning of pre-AIA 35 U.S.C. [§§] 102(a) and 102(b) and 35 U.S.C. [§] 102(a)(1), even though the patent application publication is disseminated by the U.S. Patent and Trademark Office (Office) using only electronic media.

\emph{Id.}

Historically, applications for U.S. patents were kept secret until granted. Congress, in 1999, sought to align the United States with the vast majority of other nations by requiring publication eighteen months after first filing, which inevitably sparked disagreement among inventors claiming that “[pre-grant disclosure] will prove very damaging to American small inventors and thereby discourage the flow of new inventions that have contributed so much to America’s superior performance.” \emph{An Open Letter to the U.S. Senate}, EAGLE FORUM, http://www.eagleforum.org/patent/nobel_letter.html [https://perma.cc/TBF4-US54]; see also H.R. REP. NO. 112-169, at 18 (2011).

\item MPEP, supra note 27, § 103 (“If the published patent application is pending and it is not maintained in the [Image File Wrapper (IFW)] system, the paper application file itself will not be available to the public for inspection. Only copies of the application file may be obtained pursuant to 37 CFR 1.14(a)(1)(iii).”).
\end{enumerate}
\end{footnotesize}
cation became public was for a patent to issue from it. Upon issuance, the patent, and the underlying application, became publicly available. In the 1800s, however, if the patent application was abandoned, the USPTO did not protect the application by “any rule of secrecy.” In fact, the working model of the invention submitted along with the now-abandoned patent application was open to general inspection by the public at the USPTO along with the abandoned patent application’s specification. Patent examiners could, and did, use the specifications and models of previous, abandoned patent applications as prior art in future patent applications as evidence that the future application’s claims were either not novel or obvious. Notably, the abandoned patent applications were not published in the Patent Office Gazette, the publication in which issued patents were printed and made available to the general public across the United States. Abandoned patent applications, and their models, were only available at the USPTO.

The Supreme Court put an end to this practice in its decision in Brown v. Guild, commonly referred to as the Corn-Planter Patent case. The issue before the Court in the case was whether an abandoned patent applica-

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115 37 C.F.R. § 1.11 (listing all files that are open to the public upon filing).
116 Id.
119 See P.J. Federico, The Use of Abandoned Applications as References, 28 J. PAT. OFF. SOC’Y 160, 161 (1946) (noting that “[t]he models in abandoned cases were so placed as to be subject to general inspection”).
120 See KENNETH W. DOBYNS, THE PATENT OFFICE PONY: A HISTORY OF THE EARLY PATENT OFFICE 101 (1994) (“Models were still required, and provision was made for their public display.”); Federico, supra note 119, at 160–61 (“At one time the Patent Office cited abandoned applications to reject subsequently filed applications of later inventors.”).
121 See Federico, supra note 119, at 162 (“However, the widely disseminated Patent Office Reports prior to 1872, and the Official Gazette, publication of which was begun that year, contained indexes and also figures and claims or abstracts of issued patents; there was no such publication of abandoned applications.”).
122 See id. at 161–62.
tion could be used as prior art to invalidate a later filed patent.\textsuperscript{124} The district court, following the USPTO guidelines detailed above, used the prior abandoned applications of Remy and Kelly to invalidate an applied-for patent.\textsuperscript{125} The Supreme Court, in the \textit{Corn-Planter Patent} case, disagreed, holding that an abandoned application is an “abandoned experiment” that is “incapable of being set up against any other claim.”\textsuperscript{126} The Court noted that the abandoned patent application was not a “printed publication” as understood in the Patent Act of 1836, and thus, could not be considered as that type of prior art.\textsuperscript{127} Any consideration that the abandoned application was evidence of prior invention by another was dispelled because, due to its abandonment, the withdrawn application “was only an experiment and was never perfected or brought into actual use.”\textsuperscript{128} After the Court’s decision in the \textit{Corn-Planter Patent} case, other courts began to reject the use of abandoned patent applications, by themselves, as prior art.\textsuperscript{129}

After this decision, the USPTO eventually changed its examination rules to forbid the usage of abandoned patent applications and their accompanying models, as follows:

Following this decision the Commissioner (now Robert Holland Duell) on February 3, 1876 ordered that the files, models and drawings relating to abandoned applications be no longer open to inspection by the general public, and that only those would be permitted to examine them who had a reason acceptable to the Office for so doing.\textsuperscript{130}

In turn, a specific USPTO rule was promulgated explicitly stating that abandoned patent applications were not to be cited as references in patent examination.\textsuperscript{131} Furthermore, after the \textit{Corn-Planter Patent} case and subsequent USPTO rules, abandoned patent applications were no longer publicly

\begin{footnotes}
\item[124] Id. at 219 (“The first question to settle is, whether, as thus limited and restricted, the patent is valid, or whether the invention, as thus patented, was anticipated by prior inventions.”); see also id. at 210 (“Were it not for the application for a patent it would justly be regarded as an abandoned experiment, incapable of being set up against any other claim. Can the fact that such an application was made and afterwards voluntarily withdrawn, and never renewed, make any difference? We think not.”).
\item[125] Id. at 183.
\item[126] Id. at 210.
\item[128] Id. at 211.
\item[129] See Federico, supra note 119, at 166–71 (detailing the “half dozen decisions of lower courts” applying the \textit{Corn-Planter Patent} case to use abandoned patents to reject applications).
\item[130] Id. at 165–66.
\item[131] Id. at 166.
\end{footnotes}
available and no longer used in the examination of future patent applications.\textsuperscript{132}

The secret nature of abandoned applications changed around 150 years later with the 1999 passage of the American Inventors Protection Act (AIPA).\textsuperscript{133} Under the AIPA, a U.S. patent application automatically publishes unless it receives a proper request for non-publication.\textsuperscript{134} This practice was put into place to bring the United States in step with the patent laws of other nations.\textsuperscript{135} Thus, starting in 2000, nearly all U.S. patent applications were published eighteen months after filing with the USPTO.\textsuperscript{136} Prior studies estimate that only about 5 to 7.5\% of patent applications contain a non-publication request.\textsuperscript{137} Consequently, since 2000, almost all patent applica-

\textsuperscript{132} Id.
\textsuperscript{133} MPEP, supra note 27, § 901.03.

The American Inventors Protection Act of 1999 (AIPA) was enacted into law on November 29, 1999. The AIPA amended 35 U.S.C. [§] 122 to provide that, with certain exceptions, applications for patent filed on or after November 29, 2000 shall be published promptly after the expiration of a period of eighteen (18) months from the earliest filing date for which a benefit is sought under title 35, United States Code, and that an application may be published earlier at the request of the applicant.\textsuperscript{134}

Id.; see 35 U.S.C. § 122(b); 37 C.F.R. §§ 1.215, 1.219.

\textsuperscript{134} 35 U.S.C. § 122(b)(1) (“[E]ach application for a patent shall be published, in accordance with procedures determined by the Director, promptly after the expiration of a period of 18 months from the earliest filing date for which a benefit is sought under this title.”); see also id. § 122(b)(2)(B)(i) (stating that an application will not be published “[i]f an applicant makes a request upon filing, certifying that the invention disclosed in the application has not and will not be the subject of an application filed in another country, or under a multilateral international agreement, that requires publication of applications 18 months after filing”); 37 C.F.R. § 1.213.

\textsuperscript{135} Before that time, patent applications were maintained as confidential by the USPTO. See Daniel K.N. Johnson & David Popp, Forced Out of the Closet: The Impact of the American Inventors Protection Act on the Timing of Patent Disclosure, 34 RAND J. ECON. 96, 96 (2003) (“Historically, information on a U.S. patent application has not been published until the patent is granted.”). One reason advanced by proponents of the new law was that “it move[d] toward international harmonization of patent law.” Id.

\textsuperscript{136} 35 U.S.C. § 122(b)(1).

tions in the United States have been published. The publications of patent applications are made available to the public.

Given the constant backlog of patent applications, many, if not most, patent applications are not even examined by patent examiners before this eighteen-month publication. The published applications are rarely abandoned immediately after publication, and therefore patent examiners continue to evaluate and examine these applications as detailed above in Part I.A. Publication provides no affirmative rights to the applicant, unless the patent later issues.

An abandoned published application occurs when, instead of issuing after publication, the patent application goes abandoned. Abandonment occurs when either the applicant expressly notifies the USPTO of his or her intent to abandon, the applicant fails to respond to an office action or other USPTO action within the required statutory period, or the applicant decides to not pay the issuance fee within a defined period. Once a pub-
lished patent application is abandoned, the applicant cannot reapply for a patent on the same invention.146

Publication under the AIPA changed the status of abandoned applications as prior art.147 Starting in 2000, if an abandoned application is published, it undoubtedly qualifies as prior art.148 The fact that the application is abandoned is irrelevant—the public is, as of publication, in possession of the details described in the published application, even though abandoned.149 Because a published patent application is accessible to the public, it clearly constitutes prior art.150 Thus, published patent applications qualify as prior art.

To be sure, abandoned published applications are abandoned, by definition, meaning that the original inventor did not obtain a patent. Since 2000, however, the publication of the disclosure of the invention is available to society.151 If someone else invents the same thing later in time, the second inventor did not provide a new disclosure to society, and has not invented anything new. Thus, using abandoned published applications as prior art makes theoretical sense in the patent system.152

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146 This is because the published application will count as disqualifying prior art to the subsequent patent application. Of course, if the applicant files a continuation application before abandonment, the applicant can rely upon the original filing date. 35 U.S.C. § 120.
147 The final provisions of the AIPA became effective on November 29, 2000.
148 See MPEP, supra note 27, § 901.02.
149 See id. (referencing 37 C.F.R. § 1.11(a)).
150 Id. (“Subject matter from abandoned applications which is available to the public under 37 C.F.R. [§] 1.14 may be used as prior art against a pending U.S. application . . . as of the date the subject matter became publicly available.”).
151 Id. § 901.03 (clarifying that such availability is pursuant to 35 U.S.C. § 122(b), which provides for publication of the patent application “eighteen (18) months from the earliest filing date”).
152 Deepak Hegde et al., Patent Publication and Innovation 26 (Apr. 6, 2018), https://ssrn.com/abstract=3158031 [https://perma.cc/84FW-6MTN] (concluding that the AIPA amendments reduce follow-on inventors’ R&D and patenting costs); see Parker v. Flook, 437 U.S. 584, 594–95 (1978); see also Gottschalk v. Benson, 409 U.S. 63, 65, 71–72 (1972) (illustrating the Supreme Court’s 1970s struggle with mathematical algorithm and software patents, shifting from a refusal to allow mathematical algorithm patents and later holding both that a process could be patented and that software must be tied to a particular machine to achieve patentability). The 1980s and 1990s led to further erosion of this software patentability requirement, until finally in 1990, in State Street Bank & Trust Co. v. Signature Financial Group, Inc., the Federal Circuit eliminated any such requirement, holding that both software alone and business methods were patentable regardless of the form in which they were implemented, if the invention produced a “useful, concrete and tangible result.” 149 F.3d 1368, 1373 (Fed. Cir. 1998) (quoting In re Alappat, 33 F.3d 1526, 1544 (Fed. Cir. 1994) (en banc), abrogated In re Bilski, 545 F.3d 943, 959 (Fed. Cir. 2008) (en banc). The patentability of software is now governed by the Supreme Court standard recited in Alice Corporation Proprietary Ltd. v. CLS Bank International. 573 U.S. 208, 217–22 (2014) (inquiring whether claims are directed to an abstract idea, and if so, whether claims add an “inventive concept”).
Although it is not important to this Article’s methodology or findings, it is useful to keep in mind that the America Invents Act (AIA), signed into law in 2011, altered the novelty requirement in patent law. The AIA changed the United States from a system where the first inventor was entitled to the patent (subject to some limitations), to a system where the first filer of a patent application was entitled to a patent (subject to some limitations). Under both the pre- and post-AIA change, published patent applications clearly were prior art to subsequent inventions. Moreover, published patent applications are prior art for another reason. There is a special section of the Patent Act relating to novelty geared only to issued patents and published patent applications. The pre-AIA section 102(e) and post-AIA section 102(d) permit the use of published applications as of their filing dates, rather than the date they are made publicly available. The same sections permit the use of issued patents as of their filing dates too.

**C. Presumed Lack of Value or Benefit of Abandoned Applications**

Now that abandoned published patent applications can be prior art and are open to evaluation, we should revisit and reconsider whether they are valuable. The academic literature says very little about the value of abandoned patents. We use the term “value” not in its pure economic sense of how much a consumer would pay for the good. Instead, by value we mean to capture the benefit to the applicant and to the patent system more broadly.

Private value or benefit, the value to the inventor or assignee, is assumed to be zero after the application has been abandoned. Public value, the value to society, is also assumed to be zero because most scholars dis-

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155 In fact, most academic literature discussing value focuses on issued patents and the breadth of their claims. See Edmund W. Kitch, *Property Rights in Inventions, Writings, and Marks*, 13 HARV. J.L. & PUB. POL’Y 119, 122–23 (1990) (concluding that most patents are so narrow that they are relatively worthless).


count the value of the disclosure in patent applications. Subsections 1 and 2 of this Section set forth the justification for the assumption that both the private and public value of abandoned patent applications is negligible.

1. Lack of Value to Patent Applicant

The claim that the private value of abandoned patent applications is zero is straightforward. Abandoned patent applications provide no affirmative rights to the inventor.158 Unlike issued patents, abandoned applications cannot be enforced.159 They provide no right to exclude others from making, using, selling, offering to sell, or import the underlying invention. Not only do abandoned patent applications provide no affirmative rights, the act of publication of the disclosure serves to forfeit trade secret rights.160 If any aspect of the invention that was disclosed in the application had been protected as a trade secret, it cannot be protected upon publication of the application.161 Upon publication, the information becomes readily ascertainable, thereby destroying any trade secret protection that existed.162

158 The Patent Act defines the exclusionary rights of a patent holder that are included within direct infringement of a patent. That definition makes clear that the exclusionary rights are limited to issued patents. 35 U.S.C. § 271(a) ("[W]hoever without authority makes, uses, offers to sell, or sells any *patented* invention, within the United States or imports into the United States any *patented* invention during the term of the patent therefor, infringes the patent." (emphasis added)).

159 There are limited provisional patent rights for published applications that permit a patent holder, in theory, to recover damages from the date of publication. Id. § 154(d). Those provisional rights, however, only accrue to published applications that are eventually granted—not to abandoned applications. Id. ("[A] patent shall include the right to obtain a reasonable royalty from any person who, during the period beginning on the date of publication of the application for such patent . . . and ending on the date the patent is issued . . . ." (emphasis added)).

160 See Beckerman-Rodau, supra note 103, at 380 n.86.

161 See Andrew Beckerman-Rodau, Prior Restraints and Intellectual Property: The Clash Between Intellectual Property and the First Amendment from an Economic Perspective, 12 FORDHAM INTELL. PROP. MEDIA & ENT. L.J. 1, 60 n.319 (2001) ("Cessation of secrecy destroys the trade secret property in the same manner that a fire destroys a house.").

Some have claimed that patent applications can be analogized to options. Under this view, an inventor does not know whether an invention will be valuable at the time of filing her patent application. The inventor therefore takes out an option by filing a patent application. The applicant knows that some of the patent applications that she files will be valuable, but others will not. The option provides the inventor with the opportunity to monetize the invention. None of this, however, is inconsistent with the view that abandoned patent applications are worthless. Abandoned patent applications may be considered as options that finished “out of the money.” The applicant elected to not pursue the option, and instead permitted the option to lapse. Alternatively, applicants may view a pending application as a valuable signal to the market. The applicant can advertise that the underlying technology is “patent pending.” Once the application is abandoned, however, the term “patent pending” can no longer be used. Publication also

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163 See, e.g., Christopher A. Cotropia, Describing Patents as Real Options, 34 J. CORP. L. 1127 (2009); see also F. Russell Denton & Paul J. Heald, Random Walks, Non-Cooperative Games, and the Complex Mathematics of Patent Pricing, 55 Rutgers L. Rev. 1175, 1180 (2003); Jerry A. Hausman et al., Patent Damages and Real Options: How Judicial Characterization of Noninfringing Alternatives Reduces Incentives to Innovate, 22 Berkeley Tech. L.J. 825, 841–45 (2007). Others have conceptualized issued patents as merely probabilistic rights because there is no guarantee that the court will later uphold the patent. See Mark A. Lemley & Carl Shapiro, Probabilistic Patents, 19 J. Econ. Persp. 75, 75–76 (2005). One could extend this theory to patent applications, which would result in the same analysis as the patents-as-options literature.

164 The uncertainty regarding the value of patents has also been analogized to a lottery. See Jonathan A. Barney, A Study of Patent Mortality Rates: Using Statistical Survival Analysis to Rate and Value Patent Assets, 30 AIPLA Q.J. 317, 328 n.30 (2002) (“A patent is not unlike an expensive lottery ticket; you pay your money up front and hope for the big payoff.”).

165 Cotropia, supra note 163, at 1134–36 (describing that the patent option price is based upon the costs associated with filing a patent application).

166 Id. at 1142–43 (describing how the patenting process itself can be viewed as a series of options where the applicant must choose whether to continue with prosecution or abandonment).

167 Id. at 1128 (“A patent is like a real option, economists say, because it allows its owner to choose between exclusively commercializing the patented invention sometime during the patent term or foregoing commercialization altogether.”).


169 Cotropia, supra note 163, at 1129 (noting that, at some point, the patent option expires and “becomes valueless”).


171 35 U.S.C. § 292(a) (“Whoever marks upon, or affixes to, or uses in advertising in connection with any article, the words ‘patent applied for,’ ‘patent pending,’ . . . when no application for
may increase the opportunity for licensing, at least until the application is abandoned.\textsuperscript{172} These examples all show that there may be benefits to applicants of having pending applications, but none of these benefits to the applicant remain after abandonment.

There is also literature on defensive patenting.\textsuperscript{173} The gist of this literature is that some companies seek to patent to create a freedom to operate for themselves rather than to exclude others. These companies use their patents to either cross-license competitors or scare others off from enforcing.\textsuperscript{174} Of course, defense patenting requires successful patenting in the first instance, not abandonment. In the past, there was a mechanism for inventors to formally disclose inventions to the USPTO without seeking a patent.\textsuperscript{175} Presumably this was done for defensive purposes. This program, however, was repealed in 2011 because of its rare use and unpopularity.\textsuperscript{176}

There is an important strand of empirical literature that assumes that the private value of abandoned patents is small.\textsuperscript{177} Then-Professor and now-Federal Circuit Judge Kimberly Moore wrote a seminal article entitled \textit{Worthless Patents}.\textsuperscript{178} That article analyzes the characteristics of issued patents that have been permitted to lapse, which account for over fifty percent of all patents.\textsuperscript{179} These are patents in which the post-issuance maintenance fees were not paid.\textsuperscript{180} Thus, economically rational patent owners must have

\begin{itemize}
\item \textsuperscript{172} Hegde & Luo, supra note 102, at 4 (arguing that the AIPA provides a viable option of licensing after patent publication).
\item \textsuperscript{173} For a nice discussion of this literature, see Colleen V. Chien, \textit{Opening the Patent System: Diffusionary Levers in Patent Law}, 89 S. CAL. L. REV. 793 (2016).
\item \textsuperscript{175} Originally this program was called the Defensive Publication Program. See MPEP, supra note 27, § 711.06. It was replaced in 1999 with Statutory Invention Registration. See Statutory Invention Registration, 64 Fed. Reg. 66,170, 66,170 (Nov. 24, 1999).
\item \textsuperscript{177} Justus Baron & Henry Delcamp, \textit{The Private and Social Value of Patents in Discrete and Cumulative Innovation}, 90 SCIENTOMETRICS 581, 588 (2011).
\item \textsuperscript{178} See generally Moore, supra note 4.
\item \textsuperscript{179} \textit{Id.} at 1525–26.
\item \textsuperscript{180} Judge Moore was not alone in assuming that renewal fees discourage or weed out low value patents. See Marc Baudry & Béatrice Dumont, \textit{Patent Renewals as Options: Improving the Mechanism for Weeding Out Lousy Patents}, 28 REV. INDUS. ORG. 41, 43 (2006) (noting “how the
concluded that the patents were worth less than the few thousand dollar costs to maintain the patents. Judge Moore assumed that the reason a patent holder chose not to pay the maintenance fee was because the patent was not as valuable as the fee. Judge Moore found that patents with more claims and more forward citations were less likely to lapse. Other researchers conducted empirical studies using this same framework. A significant amount of literature has relied upon Judge Moore’s assumptions and findings, namely to conclude that lapsed patents were worthless, and that a large percentage of patents lapsed.

Of course, lapsed issued patents were potentially valuable while they were in force. They may have been slightly valuable to their owner, though lower than the cost of the maintenance fee due to the USPTO. It is clear that the private value of lapsed issued patents after lapsing is zero. Abandoned patent applications are like lapsed patents. After they are abandoned, they provide no value to their owner. Unlike lapsed patents, abandoned applications never, even temporarily, provided any right exclusive to their owner.

2. Negligible Disclosure Value

What about the public value of abandoned patent applications? The patent system encourages inventors to create new inventions and disclose them to the public by providing the inventors with finite exclusive rights.

profile of renewal fees can be adjusted to reduce applications from essentially worthless patents while affecting those patents that are renewed until the statutory term limit to patent protection or close to that date as little as possible”).

181 Moore, supra note 4, at 1524.
182 Id. at 1531–32.
184 See, e.g., Emily Michiko Morris, The Irrelevance of Nanotechnology Patents, 49 CONN. L. REV. 499, 549 (2016) (“Professor Kimberly Moore’s study of patent-renewal rates and maintenance-fee payments provides corroborative evidence, documenting that early-stage patents are more likely to lapse for nonpayment of maintenance fees where the underlying technologies’ development costs are high and where private industry has shown little interest in the technologies.”); see also Francesca Cornelli & Mark Schankerman, Patent Renewals and R&D Incentives, 30 RAND J. ECON. 197, 208 (1999) (finding that “renewal fees should rise much more with patent length than existing fee schedules”); Jonathan S. Masur, Costly Screens and Patent Examination, 2 J. LEGAL ANALYSIS 687, 701 n.27 (2010) (noting that studies show “the large number of low-value patents”).
185 There are three discrete time periods when maintenance fees are due on issued U.S. patents. One maintenance fee is due approximately four years after issuance, another approximately eight years after issuance, and a final one approximately twelve years from issuance. 35 U.S.C. § 41(b) (detailing maintenance fee schedule).
186 See eBay Inc. v. MercExchange, L.L.C., 547 U.S. 388, 394 (2006) (initiating the trend to reduce patent rights through the institution of a “four-factor test” for eligibility of an injunction, 35
The exclusive rights provided by a patent are in exchange for a disclosure of the invention.\textsuperscript{187} This trade, exclusive rights for disclosure and potential abandonment of trade secret protection, is known as the patent bargain.\textsuperscript{188} Basically, patent laws encourage the disclosure with the enticement of exclusive rights.\textsuperscript{189}

Publication of patent applications complicates this bargain. The disclosure in a published application is available to the public before patent rights are awarded to the owner.\textsuperscript{190} For this period of time, the public can use them, subject to certain limitations. Once a patent issues, then others cannot make, use, sell, offer to sell, or import anything claimed by the patent. The information becomes part of the public domain when the issued patent expires. The disclosure can be thought of as a public good.\textsuperscript{191} As previously noted, however, not all patent applications issue as patents. If a patent does not issue, then the publication is never removed from the public domain,

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\textsuperscript{187} See Diamond v. Chakrabarty, 447 U.S. 303, 307 (1980);


\textsuperscript{189} Dreyfuss, supra note 188, at 1–2; Lisa Larrimore Ouellette, Do Patents Disclose Useful Information?, 25 HARV. J.L. & TECH. 545, 547 (2012) (describing the defense of disclosure theory as “call[ing] for invigorated disclosure”).

\textsuperscript{190} As previously discussed, patent applications are published eighteen months from filing. The average pendency of patent prosecution was thirty months or longer between 2005 and 2015. Dennis Crouch, Median Patent Prosecution Pendency, PATENTLY-O: PAT. BLOG (June 15, 2015), https://patentlyo.com/patent/2015/06/patent-prosecution-pendency.html [https://perma.cc/W3ZC-YVQW].

\textsuperscript{191} See Sean B. Seymore, The Teaching Function of Patents, 85 NOTRE DAME L. REV. 621, 621 (2010) (patents are deemed public goods in that the “disclosure of the invention brings new ideas and technologies to the public and induces inventive activity”); see also Kewanee Oil, 416 U.S. at 481 (stating that a patent’s addition of knowledge is important to the public good).
and the public can use the information disclosed in the patent application without fear of liability to the applicant.\footnote{202} Scholars have debated the quality and importance of patent disclosure.\footnote{203} The law requires that patent applicants disclose the invention sufficient for a person of skill in the field to make and use it without undue experimentation.\footnote{204} The disclosure must be contained within the originally filed patent application, including the figures and the detailed description of the invention.\footnote{205}

Many scholars have doubted whether the patent disclosure provides any technical teaching component at all. Jeanne Fromer argues that patent disclosure is ineffective because it is written in a confusing amalgamation of technical and legal jargon.\footnote{206} Fromer asserts that patent disclosures convey little useful information because they often contain verbiage that is difficult for engineers to understand.\footnote{207} Sean B. Seymore makes a similar argument, arguing that patents are shrouded with jargon and formalism of “patentes,” which obscure the invention for those seeking to learn from the disclosure.\footnote{208} Numerous other scholars, including Michael Abramowicz, Dan Burk, Colleen Chien, Tim Holbrook, Douglas Lichtman, Jason Rantanen, Benjamin Roin, Katherine Strandburg, and Peter Yu, have questioned the value of patent disclosure.\footnote{209} Other scholars have argued for different ways to conceptualize

\footnote{202} \textit{Bonito Boats}, 489 U.S. at 148 (“Once an inventor has decided to lift the veil of secrecy from his [or her] work, he [or she] must choose the protection of a federal patent or the dedication of his [or her] idea to the public at large.”); De Graffenried v. United States, 20 Cl. Ct. 458, 469 n.8 (1990) (“Any invention described in a printed publication more than one year prior to the date of a patent application is prior art under Section 102(b), even if the printed publication was authored by the patent applicant.”).


\footnote{204} 35 U.S.C. § 112(a) (“The specification shall contain a written description of the invention, and of the manner and process of making and using it, in such full, clear, concise, and exact terms as to enable any person skilled in the art to which it pertains . . . to make and use the same . . . .”).

\footnote{205} To be sure, the USPTO prevents applicants from adding new material to their previously filed patent applications. \textit{See id.} § 132 (“No amendment shall introduce new matter into the disclosure of the invention.”). If any new matter is added to an application, a new application is required, and the applicant is not entitled to rely upon the original filing date for purposes of patent examination. \textit{Id.}


\footnote{207} \textit{Id.}

\footnote{208} Seymore, \textit{supra} note 191, at 633–34; \textit{see also} Sean B. Seymore, \textit{Uninformative Patents}, 55 HOUS. L. REV. 377, 398–99 (2017) (stating that disclosure fails to stimulate ideas and promote technological progress because the law requires only minimal disclosure from the inventor).

\footnote{209} \textit{See}, e.g., Michael Abramowicz, \textit{The Uneasy Case for Patent Races Over Auctions}, 60 STAN. L. REV. 803, 839 n.140 (2007) (suggesting that the extent to which patent documents successfully teach the inner workings of cutting-edge technologies is quite limited); Dan L. Burk, \textit{Patent Silences}, 69 VAND. L. REV. 1603, 1606 (2016) (“[F]ar from focusing on enhanced disclosure, we should recognize that much of the critical work of the patent system can and should occur
the patent disclosure functions. Several scholars have recently studied the diffusion of knowledge among scientists by patents and failed to find significant benefits to disclosure.

When courts and commentators analyze the social benefits of patent disclosure, they typically assume that the patent system actually disseminates the information contained in patents. At least one study, however, found that patent disclosures have almost no impact on the flow of information between firms in the U.S. Another showed that U.S. firms most often use sources other than patent disclosures to learn about the most recent technological advances in their industry.


200 See, e.g., Colleen V. Chien, Contextualizing Patent Disclosure, 69 VAND. L. REV. 1849, 1867–69 (2016) (arguing that patent disclosure should be viewed beyond disclosures in the patent document itself, such as licensing and commercialization); Devlin, supra note 193, at 405 (arguing that disclosure is not a primary purpose of the patent system and should be viewed as a mere “byproduct”).

Scholars have claimed that many scientific researchers ignore patents, rendering the disclosure portion of the patent bargain illusory. Mark Lemley argued that researchers, especially in the semiconductor, telecommunications, and software fields, make conscious decisions to avoid reading the patents of others.\textsuperscript{202} Lemley stated that “both researchers and companies in component industries simply ignore patents. Virtually everyone does it. They do it at all stages of endeavor. Companies and lawyers tell engineers not to read patents in starting their research . . . .”\textsuperscript{203} For instance, Intel has publicly stated that its policy forbids Intel employees from reading patents of others.\textsuperscript{204} Lemley asserted several reasons for this, including that reading patents could give rise to a later finding of willful infringement and triple damages.\textsuperscript{205} Lemley posited that ignoring patents by researchers may be beneficial in that reading patents would delay development of new products.\textsuperscript{206} Consistent with the view that researchers ignore the patents of others, empirical evidence demonstrates that patent examiners rarely use applicant-submitted art in their rejections to narrow patents, implying that applicant-submitted art was unimportant.\textsuperscript{207}

Other scholars debate the view that researchers ignore patents, and counter that some researchers find patent disclosure useful. Lisa Ouellette surveyed researchers in the nanotechnology field to investigate whether they read patents.\textsuperscript{208} She received responses from over two hundred researchers.\textsuperscript{209} She found that sixty-four percent of nanotechnology respondents identified the association between local patent information availability and local trading volume of [stocks]” and further that the “association breaks down on days with extreme snowfall”).

\textsuperscript{202} Lemley, \textit{supra} note 9, at 21 (popularizing the idea that no one reads patents and third parties are deliberately ignorant of prior art).

\textsuperscript{203} Id.

\textsuperscript{204} Order Denying in Part and Granting in Part Intel Corporation’s Motion to Dismiss Claims for Direct and Indirect Infringement and Enhanced Damages Based on Willful Infringement Under Federal Rule of Civil Procedure 12(b)(6) at 1, VLSI Tech., LLC v. Intel Corp., Nos. 6:19-CV-000254-ADA, 6:19-CV-000255-ADA, Nos. 6:19-CV-000256-ADA (W.D. Tex. Aug. 6, 2019) (“The Court finds that Intel’s policy that forbids its employees from reading patents held by outside companies or individuals is insufficient to meet the test of willful blindness.”).

\textsuperscript{205} Lemley, \textit{supra} note 9, at 21 (“Companies and lawyers tell engineers not to read patents in starting their research, lest their knowledge of the patent disadvantage the company by making it a willful infringer.”).

\textsuperscript{206} Id. at 25 (asserting that, if researchers read patents, then “both research and the manufacture of products would be regularly delayed for years and perhaps decades as potential defendants identified and cleared rights”).


\textsuperscript{208} Ouellette, \textit{supra} note 189, at 547.

\textsuperscript{209} Ouellette identified nanotechnology researchers by finding the corresponding authors on high impact nanotechnology journals or on corporate nanotechnology websites. \textit{Id.} at 568.
ents had “read at least part of a patent . . . for a research purpose.” From her data, she concluded that patents did provide useful information to nanotechnology researchers. In a later article, Ouellette expanded her research into a variety of other fields. Her later survey received responses from almost 850 researchers. That study found evidence that about three-quarters of researchers in these fields read patents, and the majority of those researchers reported that they found useful scientific information in the most recent patent they had read in their field. Some researchers, however, offered complaints regarding the readability of patents.

In sum, the bulk of the current literature portrays abandoned patent applications as worthless. They are privately worthless because the applicant obtained no legal rights. Further, the majority view on public value maintains that all patents, including abandoned applications, provide no useful disclosure. These conclusions stem from most academic scholars’ doubts in the effectiveness of the current patent disclosure system. They doubt researchers read patents and believe that the prior art submitted to the patent office by applicants is of little value. Although the minority position is that the disclosure in patents has some value, there is no literature whatsoever on the public value of the disclosure specifically in abandoned applications. As discussed below, our empirical findings reveal an unrecognized public, and potentially private, value in abandoned published patent applications. The USPTO often uses abandoned applications as prior art when examining future patent applications. Abandoned applications thus generate an administrative disclosure that prevents the issuance of broader patent rights to other applicants. By narrowing the scope of new patents, abandoned applications perform a public service in opening up more invention space to the public but do so at an enormous private cost to the abandonee—benefits and costs that have yet to be fully accounted for in the literature.

210 *Id.* at 570, 602–03 tbl.1 (reporting the results of the author’s study in which “135 respondents (64%) have read at least part of a patent (other than their own) for a research purpose”).

211 *Id.* at 547 (“I find that even for [nanotechnology] researchers, patents contain useful, non-duplicative technical information . . . ”).

212 Lisa Larrimore Ouellette, *Who Reads Patents?*, 35 *Nature Biotech.* 421, 421, 423 (2017) (distinguishing that biotechnology and chemistry researchers generally look to the patent literature as a source of technical information more than researchers in other disciplines, though few researchers are deterred by concerns surrounding enhanced legal liability).

213 *Id.* at 421 (“The survey yielded 832 respondents: 694 corresponding authors and 138 additional industry respondents . . . ”).

214 *Id.* (“Overall, 60% of all patent readers and 72% of those reading for scientific reasons reported that they found useful scientific information in the most recent patent read in their field.”).

215 *Id.* Some researchers found the patents “vague,” “barely readable,” and “deliberately written in a manner that makes it very hard work to find what you’re looking for.” *Id.* at 423.
II. EMPIRICAL STUDY ON THE VALUE OF ABANDONED APPLICATIONS

Section A of this Part outlines how we collected and refined the data used in our study. Section B provides the study results.

A. Study Design

We used the rejection and citation information from the USPTO Office Action Dataset from 2008 to 2017. This dataset identifies rejections in office actions issued for patent applications filed over this time period, as well as all citations in those applications. For each office action, the dataset provides the following: every patent number used in the rejection, the party citing it, the applicant or the examiner, and whether it was used in a § 102 or § 103 rejection.

We focused on comparing abandoned patent applications to issued patents because patent citation analysis is commonly done on an issued patent-by-issued patent basis. Even recent scholarship of ours takes this approach. Many issued patents, and related published applications, may contain the same disclosure because they are in the same family. Thus, citation to any one of these is, arguably, the same as the citation to other family members and published applications. Accordingly, these citations should be collapsed in any comparative analysis to other citations. One recent study asserts that it is preferable to combine published applications and issued patents (but not other related patents) in a citation study. Building on that work, we are also working on combining all patent-related documents within a patent family, particularly focusing on published patent applications—abandoned or not—and how examiners use these published pa-

216 See infra Part II.A.
217 See infra Part II.B.
219 Id. at 2–3.
220 Id. at 9.
221 Id. at 9, 13.
222 See, e.g., Jaffe & de Rassenfosse, supra note 15, at 1363.
224 35 U.S.C. §§ 119, 120 (2018) (defining the familial relationships between patents in the same family). Familial relationships permit an applicant to obtain multiple patents based upon the same disclosure in some circumstances.
tent applications during prosecution. 226 But, for the purposes of this study and ensuring our results are comparable to the majority of the current research, we stay with the conventional approach of comparing abandoned published patent applications to issued patents.

Starting with this dataset, we obtained citation information on all patents that issued, and applications that published, from January 1, 2000, to July 1, 2017. We chose the start date to narrow the universe of patents to coincide with the beginning of application publication in the United States. Further, we chose the end date to coincide with the last office action in the dataset. We then added to this dataset both patents and published applications that were not cited at all in this dataset and excluded design and plant patents from the dataset, which meant that our data included 3,525,385 utility patents and 4,285,400 published utility patent applications.

Once we defined the universe of patents and published applications, we sought to determine which published applications were “truly” abandoned. We sought to exclude those applications that were not truly abandoned. For example, a particular application that is published may become abandoned, but an application related (claims priority) to that abandoned application may eventually issue. The published application may have a parent or child application that includes a similar disclosure issue as a patent or is still pending at the time of this study, and consequently not be truly abandoned. 227 Thus, to define “truly” abandoned applications, the status of both the published application and its parents and children were determined using the Patent Examination Research Dataset 228 and the USPTO PatentsView data. 229 Accordingly, a published application was identified as “truly abandoned” if that application, and its parents and children, were

226 For example, we performed the analysis below but combined the citation to an issued patent with citations to that issued patent’s published application. Once patent and published application citations are combined, abandoned patent applications, while still used by examiners, are not used as much as this combined metric. Abandoned applications are still heavily used. This heavy use of published applications is the focus of a current project we are working on.

227 A continuation is proper as long as it is filed during the pendency of the prior application, even if the prior application is later abandoned. See 35 U.S.C. § 120 (requiring that a continuation be “filed before the patenting or abandonment of or termination of proceedings on the first application”).


abandoned as of December 1, 2018. Of the 4,285,400 published applications, 863,194 were identified as “truly” abandoned. From here forward, this Article will refer to these “truly” abandoned applications as simply “abandoned.”

We collected additional information about the patents and published abandoned applications in our data from the Patent Examination Research Dataset, USPTO PatentsView, and patents and published abandoned applications themselves. This additional information included:

- the number of words in the description;
- the number of figures;
- the U.S. Patent Classification;
- the small entity status of the patent or application;
- the title;
- whether the patent or application claimed priority to a foreign patent application.

We also relied on the Patent Examination Research Dataset to collect information about the patent prosecution and published abandoned applications in our data. The number of office actions, including non-final and final, was identified as well as the number of times the applicant appealed to the Board or filed an RCE when prosecuting the patent. We also determined whether the USPTO entered a notice of allowance for the published abandoned applications. The total number of transactions with the USPTO was identified. The number of parents and child non-provisional applications was also determined.

**B. Results**

Now we present our empirical findings. We first report summary statistics on abandoned published applications, including a comparison to issued patents during the same time period. We have isolated the published patent applications that were abandoned without any patent rights provided to the applicant. That means that there were no parents, continuations, continua-

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230 The number of words in the description and number of figures for patents and published abandoned applications was collected by obtaining published applications from patents.google.com and running a script to determine these various patent characteristics because the USPTO’s research datasets did not provide such information. The authors plan on publicly providing this information in the near future. In the meantime, feel free to contact the authors for the data.

231 There were no publicly available databases with information on the number of claims, figures, or words in the specification for published patent applications.

232 If an application claimed priority to a provisional application, we did not count it as a child. We only included priority claims to non-provisional applications.
tions-in-part, or divisional applications granted or pending as of December 1, 2018. To reiterate, we found 863,194 truly abandoned published applications out of the 4,285,400 applications that were published after 2000.\footnote{We truncated our analysis of abandoned and non-abandoned applications as of June 2017, when the USPTO dataset ends.} Thus, just above twenty percent (20.14\%) of published applications have gone abandoned during the time period of our study.\footnote{If a published application and its child both went abandoned, then each would be in our list of published abandoned applications. Similarly, if a published application and its child both issued as patents, then both would be in our list of issued patents.}

1. Characteristics of Patents and Abandoned Published Applications

In Table I below, we report the summary statistics on family characteristics and small entity status.\footnote{A small entity is: (i) a nonprofit organization; or (ii) a company that does not, together with all affiliates, have five hundred or more employees, and that has not assigned, licensed, or otherwise conveyed an interest in the invention to a non-small entity. See 37 C.F.R. § 1.27 (2019) (defining small entity status and noting that small entities are permitted to pay reduced fees to the USPTO).} We report the means for abandoned applications compared with issued patents, for which the differences are all statistically significant to $p<0.001$.\footnote{The result is from a t-test. A t-test evaluates the differences between the means of two groups. Here, the two groups are abandoned applications and issued patents. A one-tail and two-tail p-value of less than 0.001 denotes that there is less than a 0.1\% likelihood that the differences between the two groups were by chance.} A more detailed reporting of these descriptives, and others set forth below, can be found in the Appendix, Tables IV through VII.

Table I: Summary Statistics on Patent Families

<table>
<thead>
<tr>
<th></th>
<th>Abandoned applications</th>
<th>Issued patents</th>
</tr>
</thead>
<tbody>
<tr>
<td># Observations</td>
<td>863,194</td>
<td>3,525,385</td>
</tr>
<tr>
<td># Parents</td>
<td>0.388</td>
<td>0.844</td>
</tr>
<tr>
<td># Children</td>
<td>0.049</td>
<td>0.547</td>
</tr>
<tr>
<td>Small entity</td>
<td>0.295</td>
<td>0.192</td>
</tr>
<tr>
<td>Foreign priority</td>
<td>0.593</td>
<td>0.397</td>
</tr>
<tr>
<td># Office actions</td>
<td>2.07</td>
<td>1.69</td>
</tr>
<tr>
<td># RCEs</td>
<td>0.301</td>
<td>0.344</td>
</tr>
<tr>
<td># Prosecution transactions</td>
<td>37.02</td>
<td>49.95</td>
</tr>
<tr>
<td># Board appeals</td>
<td>0.072</td>
<td>0.070</td>
</tr>
</tbody>
</table>
Not surprisingly, issued patents have significantly more parent applications and child applications. In fact, there are roughly ten times more parents and children. Applicants may be more willing to invest in continuations when the USPTO has granted some patent rights. In contrast, more abandoned applications claim priority to foreign patent applications (59.3% versus 39.7%). The existence of potential foreign patent rights, and the fact that a foreign application was filed first, may account for the increased willingness to abandon a U.S. application in addition to the lower value of U.S. protection compared to protection in the foreign jurisdiction. For small entity status, abandoned published applications were more likely to be held by small entities (29.5% versus 19.2%). This is consistent with smaller companies having fewer resources to devote to patent prosecution. Fewer resources result in more applications going abandoned.

Table I further reports on summary statistics on various attributes of patent prosecution. Specifically, we tabulate the number of office actions, the number of appeals to the Board, the number of RCEs, and the number of prosecution transactions. This last metric provides the number of documents in the file wrapper of the application.

Abandoned applications had, on average, more office actions than issued patents. In contrast, there are fewer RCEs and prosecution transactions for abandoned applications than for issued patents. Abandoned applications had about thirty percent fewer prosecution transactions than issued patents. The increased number of prosecution transactions for issued patents can be partially explained by additional papers reflecting payment of the issue fee and issuance of the patent. These issuance-related documents, however, do not explain the full difference in prosecution transactions between abandoned applications and issued patents.

237 We wonder why abandoned applications have any children applications. Perhaps they are divisionals. Otherwise, a rational applicant should file an RCE instead of a continuation. Scott D. Barnett, Note, The Controversy Surrounding Continuing Applications and Requests for Continued Examination, 7 J. MARSHALL REV. INTELL. PROP. L. 545, 548–50 (2008). Continuations move the applications back to the beginning of the queue for examination. See id. at 550 (“Consequently, a RCE enters the examination queue in the place where the parent application sat prior to the final Office action, but a continuing application, having a new file date, goes to the back of the examination queue.”).

238 This also presents the question as to whether those U.S. abandoned published applications are truly abandoned if a foreign patent was obtained.

239 The average cost of patent prosecution varies by technology and complexity. On average, the fees are between $7500 and $30,000, including USPTO filing fees and attorney time for drafting and prosecution. See Masur, supra note 184, at 699–700 (providing estimates of attorney fees for patent prosecution); Gene Quinn, The Cost of Obtaining a Patent in the US, IPWATCHDOG (Apr. 4, 2015), https://www.ipwatchdog.com/2015/04/04/the-cost-of-obtaining-a-patent-in-the-us/id=56485 [https://perma.cc/693A-EK4V].
2. Citation and Rejection Uses of Patents and Abandoned Published Applications

Below in Table II, we report basic information about citations and uses in rejections. We report how often each patent and abandoned published application in our data was cited during the prosecution of another application.\(^{240}\) As previously noted, citations can arise from the applicant (typically via a Form 1449), citing the patent or published application, or the patent examiner. We report both separately and then provide a measure of all citations.\(^{241}\) The means are reported below, and all are statistically significant to p<0.001. Additional descriptive statistics on citations are reported in Appendix B.

Table II: Summary Statistics on Basic Citation Characteristics

<table>
<thead>
<tr>
<th></th>
<th>Abandoned applications</th>
<th>Issued patents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Applicant citations</td>
<td>2.357</td>
<td>3.445</td>
</tr>
<tr>
<td>Examiner citations</td>
<td>1.384</td>
<td>1.140</td>
</tr>
<tr>
<td>102 uses</td>
<td>0.142</td>
<td>0.102</td>
</tr>
<tr>
<td>103 uses</td>
<td>0.612</td>
<td>0.332</td>
</tr>
</tbody>
</table>

The citation data provides some interesting information. Issued patents are cited more by applicants (3.445) than abandoned applications (2.357), overall. The trend switches for examiner citations. Examiners cite to abandoned applications (1.384) more than issued patents (1.140). This is surprising given the conventional wisdom that abandoned applications are not valuable,\(^{242}\) and thereby raises the question of why examiners are citing to them during the prosecution of other patent applications.

Table II also shows that abandoned applications are used more than issued patents in both anticipation (0.141 to 0.102) and obviousness (0.612 to 0.332) rejections by the USPTO. The numbers for obviousness rejections are especially interesting: the USPTO cites to an abandoned application at over twice the rate, on average, that it cites to an issued patent.

To analyze citations in more detail, we performed a series of ordinary least-square (OLS) regressions. Table III, reproduced in the Appendix, pro-

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\(^{240}\) We recently studied the usage of patents in anticipation and obviousness rejections. See Cotropia & Schwartz, supra note 223, at 1–9.

\(^{241}\) Some patents and published applications are cited by both the applicant and the examiner. Consequently, one cannot merely add the applicant and examiner citation numbers to reach the All Citation numbers.

\(^{242}\) See supra Part I.C.
vides the results of our most detailed model for four citation/use metrics: (1) applicant citations, (2) examiner citations, (3) § 102 rejection uses, and (4) § 103 rejection uses.

Our regression results are consistent with the summary statistics. After controlling for the year of the availability of the patent or abandoned published applications, RCEs, small entity status, related applications, and other variables, including technology class, abandoned applications are negatively correlated with application citations, while positively correlated with examiner citations, as well as § 102 and § 103 rejection uses. This result is puzzling if abandoned applications were worthless. Why are examiners citing to them frequently, and why are examiners using them in § 102 and § 103 rejections more than examiners use issued patents?

To be sure, examiners use published applications as prior art differently from how they examine the application itself. When examining the application, the USPTO focuses on the claims, determining whether they meet all of the requirements for patentability. In contrast, when a patent examiner is searching for prior art, she focuses on the disclosure in the specification. The figures and detailed description are important there, not the claims.

3. Reasons for Examiners to Cite and Use Abandoned Applications

The question then becomes why are abandoned applications cited at such a high rate, particularly by examiners, and used in § 102 or § 103 rejections. In order to explore this further, we look to see if this citation and use is associated with either (a) the allowance of the abandoned application, meaning the applied-for invention was patentable but abandoned for some reason, or (b) the abandoned application was finally rejected as not novel under § 102—meaning that earlier prior art already disclosed the invention—or obvious under § 103—meaning that the abandoned application is the first to disclose all elements of the invention in one place, yet their combination is obvious.

One theory is that these abandoned applications receiving such high usage are applications that the patent office allowed, but abandoned prior to issuance. Perhaps these are patentable inventions that went abandoned due to individual shortcomings in funding or vision of their inventors. But their usage of the USPTO is driven because no other prior art provides the new and nonobvious insights in the abandoned application.

243 We also ran the regression with the filing date of the patent or abandoned published applications, and the results did not substantially change.


245 Id. § 103.
To explore this, we looked at the citation rate of abandoned applications divided between those that were given a notice of allowance and those that were not. By definition, the abandoned applications with a notice of allowance were deemed novel and nonobvious by the USPTO. We included in this group abandoned applications where at least some claims were allowed after the final office action, meaning there was at least one patentable invention in the application. It turns out the citation rates for these “allowed” abandoned applications were not statistically different in any of the citations categories compared to the abandoned applications where the USPTO found nothing allowable (or were abandoned before the USPTO was even allowed to evaluate the application).

This finding dismisses the explanation that abandoned applications are cited at a higher rate because of the patentable inventions found therein. The USPTO is not significantly citing and using abandoned applications because they provide information not found in other prior art.

Another theory is that abandoned applications, while disclosing unpatentable subject matter, provide a contribution by combining information found in the prior art in a single place. More specifically, this theory posits that the abandoned applications are compilations of multiple pieces of prior art, and the compilation has some special value to the USPTO. We can test this by exploring the unallowed abandoned applications to see if the reason for their final rejection was lack of novelty or obviousness. A final obviousness rejection indicates that the abandoned application was the first to disclose the novel combination, but the combination was obvious.

Although there are a variety of rejection types, the two we focused on were whether the abandoned application was abandoned after a § 102 rejection, meaning that the claimed invention in the abandoned application was not novel. The examiner was able to find the abandoned application’s invention in a single piece of prior art. A second category were applications abandoned after a § 103 rejection. This meant that the abandoned application’s invention had not been done before, but was an obvious combination of the prior art. This second category could be broken down even further into those final rejections that involved more than three pieces of prior art.

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246 We only have such allowed claim data for a limited set of U.S. patent applications from 2007 through 2017.
247 The results of a chi-squared test for all four citation metrics—applicant, examiner, § 102, and § 103 use—were not statistically significant when comparing allowed and not allowed abandoned applications.
249 Id. § 102.
250 Id. § 103.
that needed to be combined to render the abandoned application’s invention obvious. This meant that the abandoned application brought together teachings from many prior disclosures, yet still in an obvious way.

The findings based on these final rejection types (and the allowed patents and abandoned applications) are shown below in Figure 2. Notably, the abandoned applications rejected under § 103, particularly those that needed more than three pieces of prior art, are cited more on average by applicants and examiners and used more in future § 102 and § 103 rejections.

Figure 2

This provides insight into what examiners are finding in abandoned applications—a single piece of art (the abandoned application) that combines the teachings from multiple other pieces of prior art in one place. That is, abandoned applications are valuable compendiums of sorts. The examiner does not need to rely on multiple pieces of prior art but, instead, can simply rely on the single abandoned application as a prior disclosure of the invention.251

4. Impact of the USPTO Using Abandoned Applications in Rejections

We can also observe how the usage of abandoned applications impacts future patent applications. In particular, we examined if the USPTO allowed any claims of the patent application against which the abandoned applica-

251 This is very important in that the typical challenge to an obviousness rejection is that there is no reason to combine the prior art references. No such argument can be made if the information is found within the four corners of a single piece of art.
tion was cited. Put another way, did the citation of the abandoned application in a § 102 or § 103 rejection result in that patent application not being allowed? If so, then the abandoned applications likely resulted in more space being left in the public domain.

For 1,087,777 patent applications, we had data on whether the USPTO allowed any claims for that patent application and whether, in the last rejection, the prior art used to reject the patent application was abandoned application art or not. For patent applications where an abandoned application was used in the last office action, 255,993 (74.24%) were allowed and 88,816 (25.76%) were not. In comparison, the usage of an issued patent in the final office action resulted in 607,055 (81.71%) patent applications being allowed versus 135,913 (18.29%) not being allowed. Interestingly, the usage of abandoned applications in final rejections correlated with a lower allowance rate compared to the usage of patents.

This information can be further broken down by the specific use of the abandoned application or patent in the final office action—whether they were used in a § 102 or § 103 rejection. Below, in Figure 3, the effect of an abandoned application’s (and issued patent’s) use in a § 102 or § 103 rejection is reported.

For both § 102 and § 103 rejections in the last office action, a lower percentage of patent applications were allowed over abandoned applications compared to patents. The raw numbers of denied patent applications were, however, higher for patent usage in § 102 and § 103 rejections. For both

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252 We did not have readily available data on claim narrowing caused by the usage of abandoned applications in final office actions. This would provide another indicator of the effect of usage of abandoned applications in future patent applications.

253 Again, we limited our study to those for which we have allowed claims data.
categories of prior art, less patent applications were allowed over § 103 rejections compared to § 102 rejections. These numbers show a quantifiable impact of the usage of abandoned applications. The public domain is maintained by roughly twenty-five percent of patent applications with attempts to gain exclusivity being denied based on an abandoned application. This suggests a meaningful benefit to the public from the administrative disclosure provided by abandoned applications.

To provide a specific example of an abandoned application clearing space in the public domain, consider U.S. Patent Application Publication No. 2004-0112426, entitled “Solar cell and method of manufacturing the same” (Abandoned Solar Cell Patent Application).254 The Abandoned Solar Cell Patent Application was filed in the United States on December 10, 2003, by Masato Hagino of Japan.255 It is one of most used abandoned patent applications by the USPTO. The Abandoned Solar Cell Patent Application was assigned to the Sharp Corporation (Sharp) in Japan and claimed priority to a Japanese patent application filed on December 11, 2002. In the application, Sharp attempted to claim a solar cell with particular characteristics.256 Despite publication of the application in 2004, the USPTO had not acted on the application by mid-2005. The applicant made a status request on June 10, 2005, seeking information on when they could expect a response.257 The USPTO never responded to the status request. Nothing occurred until August 21, 2007, when the USPTO told the applicant that the application covered two separate inventions. The USPTO asked the applicant to select one invention, either solar cells or methods of making solar cells.258 Instead of responding to the examiner’s restriction requirement, Sharp let the Abandoned Solar Cell Patent Application go abandoned on

256 Claim 1 of the Abandoned Solar Cell Patent Application recited:

A solar cell comprising: a dopant diffusion layer formed on a side of a light-receiving surface of a silicon wafer; a light-receiving surface passivation film formed on said dopant diffusion layer; said light-receiving surface passivation film having an opening portion; and a light-receiving surface electrode formed on the opening portion of said light-receiving surface passivation film, wherein said dopant diffusion layer has a first region covered with said light-receiving surface passivation film and a second region under the opening portion of said light-receiving surface passivation film, and there is a difference between a dopant concentration in said first region and a dopant concentration in said second region.

Id. at 6–7.
April 11, 2008.\textsuperscript{259} Thus, Sharp obtained no rights to exclude others from the invention disclosed in the application. Shortly after Sharp’s application went abandoned, on May 13, 2008, three other inventors filed a U.S. patent application entitled “Solar cell having a high quality rear surface spin-on dielectric layer” (2008 Solar Cell Application).

The 2008 Solar Cell Application was assigned to Georgia Tech Research Corporation (Georgia Tech), and published approximately eighteen months from filing, on December 10, 2009. The 2008 Solar Cell Application attempted to claim a solar cell.\textsuperscript{260} On July 16, 2010, the USPTO rejected all of the pending claims in the 2008 Solar Cell Application as being obvious.\textsuperscript{261} The USPTO based its obviousness rejection primarily upon the earlier Abandoned Solar Cell Patent Application. The patent examiner contended that the Abandoned Solar Cell Patent Application contained every element of the broadest Sharp claim except for the precise thickness of the silicon wafer.\textsuperscript{262} The patent examiner asserted that a second reference provided the thickness. The patent examiner asserted that a person of skill in the art would have combined the disclosure of the Abandoned Solar Cell Patent Application with another reference to arrive at the Georgia Tech invention.\textsuperscript{263} Instead of responding to the examiner’s rejection, Georgia Tech let the 2008 Solar Cell Application go abandoned on March 1, 2011.\textsuperscript{264}

Thus, Georgia Tech received no patent rights whatsoever.

In this instance, the 2008 Solar Cell Application, via its disclosure, prevented Georgia Tech from obtaining rights. If the USPTO had granted the Georgia Tech application, then Georgia Tech would have had the right to exclude others from its claimed solar cell until May 2028. In this manner,

\textsuperscript{260} Claim 1 of the filed application recited:

A solar cell, comprising: a thin crystalline silicon wafer having a thickness less than 300 micrometers comprising a p-region coupled to an n-region; a spin-on dielectric layer coupled to the rear surface of the silicon wafer to protect the silicon wafer from contaminants during a diffusion process and to provide rear surface passivation, wherein the spin-on dielectric layer has a thickness from 1500 to 2500 angstroms, wherein the spin-on dielectric layer has strengthened bonds through a curing process performed during the diffusion process; a thermally grown dielectric layer coupled to the front surface of the silicon wafer to provide front surface passivation, wherein the thermally grown dielectric layer has a thickness from 100 to 200 angstroms.

\textsuperscript{261} Non-Final Rejection, U.S. Patent Application No. 12/120,057 (July 16, 2010).
\textsuperscript{262} See id. at 3.
\textsuperscript{263} See id.
the abandoned patent application cleared potential private property rights, leaving that space open in the public domain. Although the 2008 Solar Cell Application has no value to Sharp after abandonment, it is not worthless to the public. It prevented Georgia Tech from obtaining patent rights.

In addition, the use of the Abandoned Solar Cell Patent Application in the prosecution of the later Georgia Tech application suggests that the technology described in both applications is at least of some value. The fact that the USPTO used the Abandoned Solar Cell Patent Application to reject the Georgia Tech application means that at least two entities performed some research in this technological area and devoted the resources to draft and file a patent application describing this technology. Although both abandoned patent applications have no private value, due to their abandoned statuses, their existence—particularly the existence of two applications in the same technological space—indicates there is some consensus that such a technology has some value. This value was significant enough that two independent firms both researched and filed for patent protection. The abandoned patent application may be worthless as a patent, but its existence and use suggest that the technology has some worth, at least initially, to both applicants.

III. IMPLICATIONS OF FINDING THE “HIDDEN” VALUE OF ABANDONED APPLICATIONS

Our findings raise significant questions about the conventional wisdom surrounding abandoned applications and patent disclosure in general. If abandoned applications are worthless, then why are they relied upon so heavily by the USPTO in examining other applications? The empirical data indicates that, although the abandoned application may be worthless to its applicant, the disclosure itself and the technology described therein have value.

Below we discuss the implications of our findings about abandoned patent applications for patent law theory. Section A of this Part highlights a theory of patent disclosure not discussed or appreciated: administrative disclosure. The public nature of these abandoned applications, allowing them to be used when examining the patentability of future patent applications, is valuable to the patent system as a whole. Section B explains how the fact that others are inventing and filing applications on the same technology disclosed in abandoned applications emphasizes the value of this technolo-

265 See supra Part II.B.
266 See supra Part II.B.
267 See infra Part III.A.
The information from these forward citations exposes the value of the disclosed technology, even if it is contained in an abandoned application.

A. Recognizing the Administrative Disclosure of Patents

We first turn to policy debates about patent disclosure more broadly. As noted in Part I.B, legal scholars have questioned the value of the disclosure provided by issued patents. Scholars have claimed that scientific researchers ignore patents. Others have questioned the overall value of the information contained in a patent’s specification.

Our findings indicate that there is an audience that reads these patent disclosures carefully—patent examiners. The level of use of the disclosures by this audience is so high that the USPTO reads and often uses even abandoned patent applications. We find that patent examiners cite to abandoned applications as a significant source of prior art. Not only do they read the disclosures, but patent examiners use them for rejections on the basis of anticipation and obviousness. In fact, we find that examiners are more likely to use these abandoned patent applications than issued patents.

In particular, abandoned applications are extremely useful in documenting the teachings of multiple pieces of prior art in one piece of art. This allows the USPTO to cite one reference, the abandoned application, instead of many to establish that a future patent application is not patentable. The compendium nature of an abandoned application also helps the USPTO avoid needing to prove a reason to combine multiple prior art teachings to reject an application, because the abandoned application has already done this for them. This means that abandoned applications provide valuable disclosure of information to the USPTO.

This utilization of abandoned patent applications by the USPTO highlights a disclosure function we call the administrative disclosure. The patent application’s disclosure has value to the administration of patent law; more specifically, the examination of patent applications. As discussed in detail above, patent examiners are tasked with determining whether a patent ap-

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268 See infra Part III.B.
269 See supra Part I.C.1.
270 See, e.g., Lemley, supra note 9, at 21 (asserting that third parties are deliberately ignorant of prior art).
272 See PURVIS, supra note 35, at 8–9 (explaining that examiners play a crucial role in examining patents and facilitating the patenting process); supra Part I.A.
273 See supra Part II.B (finding examiners cite and use abandoned published applications when examining other patents).
274 See supra Part II.B.
275 See supra Part II.B.
application meets the patentability requirements. The availability of abandoned patent application disclosures assists heavily in this administrative function. The data shows that even an abandoned patent application’s disclosure is of value to patent examiners, who significantly rely upon them to police the patentability of future patent applications.

The administrative disclosure function of patents is particularly important when considering the accessible and evidentiary nature of such disclosures. By definition, patents and patent applications are publicly available and easily searchable. Patent examiners, or other patent players evaluating the patentability of a patent claim, can easily find such disclosures that may challenge the novelty or nonobviousness of an invention. These disclosures are stored in searchable formats and systems, making the discovery of relevant disclosures more likely.

Furthermore, the official, administrative nature of these patents and patent applications avoids possible evidentiary problems experienced by some prior art. These documents are self-authenticating, removing questions of whether that particular disclosure is the actual disclosure available on the publication date. Typically, when presenting a document or device, the “proponent must produce evidence sufficient to support a finding that the item is what the proponent claims it is.” But certified copies of patents or published patent applications, available from the USPTO, are by their

276 See Lemley & Sampat, supra note 40, at 6–7, 12; supra Part I.A.
277 Lemley & Sampat, supra note 40, at 11–12.
278 Some have argued that changing the time allotted to patent examiners would materially improve the patent system. See Michael D. Frakes & Melissa F. Wasserman, Irrational Ignorance at the Patent Office, 72 VAND. L. REV. 975, 1030 (2019) (arguing that giving patent examiners more time for examination would improve the quality of examination and be cost-beneficial overall).
279 For example, patents and published applications are readily viewable at patents.google.com and the USPTO’s own website.
280 Examiners can easily find and search these patents and published applications in USPTO databases called the Examiner Automated Search Tool (East) and Web Examiner Search Tool (West). See PRIOR ART: FREQUENTLY ASKED QUESTIONS, supra note 42, at 3.
282 FED. R. EVID. 901(a) (“To satisfy the requirement of authenticating or identifying an item of evidence, the proponent must produce evidence sufficient to support a finding that the item is what the proponent claims it is.”).
283 See, e.g., CA, Inc. v. Simple.com, Inc., 780 F. Supp. 2d 196, 305–06 (E.D.N.Y. 2009) (holding that a “JavaScript Bible” publication was self-authenticating because it bore “the seal of the Copyright office” and “the signature of the Register of Copyrights”).
very nature considered self-authenticating.284 There are no authentication problems when dealing with patents and published patent applications.285

Patents and published patent applications also avoid hearsay problems regarding the date listed on the document.286 As detailed in Part I.A above, the date of publication is incredibly important when evaluating whether a published application, or patent, is prior art. Thus, a patent examiner, or other challenger of a patent’s validity, wants to establish the date such a prior art was publicly available.287 A listed date on the face of the prior art, without more, is hearsay to establish the truth that the prior art was publicly available on that listed date.288 Patents and published patent applications avoid this hearsay problem, falling under the public records exception to hearsay.289 These disclosures can speak to the truth of the information contained therein, including the listed publication and issuance date.

The administrative disclosure value of these published abandoned applications goes beyond the simple use of the disclosure in examination. The USPTO patrols the boundary between private patent rights and the public

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284 Federal Rule of Evidence 902 states:

The following items of evidence are self-authenticating; they require no extrinsic evidence of authenticity in order to be admitted: (1) Domestic Public Documents That Are Sealed and Signed. A document that bears: (A) a seal purporting to be that of the United States; any state, district, commonwealth, territory, or insular possession of the United States; the former Panama Canal Zone; the Trust Territory of the Pacific Islands; a political subdivision of any of these entities; or a department, agency, or officer of any entity named above; and (B) a signature purporting to be an execution or attestation.

FED. R. EVID. 902 (emphasis added).
285 Other types of prior art, such as public uses and sales, have greater evidentiary hurdles for patent challenges and require additional corroboration. Mike R. Turner, Note, The Future of the Corroboration Requirement in Patent Law: Why a Clear, Strict Standard Benefits All, 2008 U. ILL. L. REV. 1319, 1322–23 (noting that public uses and sales require documentary corroboration of witness testimony). One study has found significant uses of these types of prior art in district court rulings. See Stephen Yelderman, Prior Art in the District Court, 95 NOTRE DAME L. REV. 837, 860 (2019) (finding that a majority of anticipation decisions in the district court relied upon public uses, sales, and inventive activity).
domain. When the USPTO grants an applicant broad claims to an invention, others without permission cannot practice the claimed invention. Rejections on the basis of anticipation and obviousness often require narrowing amendments by applicants in order to place the claims in condition for allowance by the USPTO. By requiring that the applicant narrow the claims, the exclusive rights provided are narrower. The administrative disclosure, therefore, not only assists in the examination of a specific patent application; it also opens inventive space to the public by forcing future applicants to either narrow their claims or abandon their applications altogether.

This aspect of patent examination, requiring narrowing amendments or abandonment due to prior art, is important to the system in which abandoned applications play a substantial role. Take the solar cell technology example from Part II.B, above. There, the Abandoned Solar Cell Patent Application, via its disclosure, prevented Georgia Tech from obtaining rights on this technology. This means that the technology disclosed in the abandoned patent application is open to public use. Opening up the public domain for others is another value of the disclosure to the patent system as a whole.

Accordingly, the administrative disclosure—the disclosure in abandoned applications—provides value to the system. And this value goes beyond abandoned patent applications. The administrative disclosure theory applies to all patents and published patent applications. In the same way abandoned published patent applications are used in examination to both administer the patent laws and open up the public domain, so are patents and published applications of issued patents, particularly once they expire. Our findings highlight the administrative disclosure benefits of the patent document, particularly after the AIPA provided for the publication of applications.

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290 See supra Part I.A.
291 35 U.S.C. § 271(a) (“Except as otherwise provided in this title, whoever without authority makes, uses, offers to sell, or sells any patented invention, within the United States, or imports into the United States any patented invention during the term of the patent therefor, infringes the patent.”).
292 See supra note 14 and accompanying text.
293 See supra Part II.B.2.
B. Highlighting the Value of Technology Described in Abandoned Applications

Another value is uncovered by looking at the citation and use of abandoned patent applications: the value of the disclosed technology. Although the private value of the abandoned application is likely zero to the initial inventor due to abandonment, the fact that others try to get patents for similar technologies speaks to the value of the underlying technology in general. This conclusion leverages the generally accepted theory that forward citations of a patent are an indicator of value of the described technology.

Previous research established that forward citation, the number of times a subsequent patent cites an earlier patent, is an indicator of that cited patent’s value.296 The reasoning behind this finding is that “[t]he very existence of those later patents attests to the fact that the cited patents opened the way to a technologically successful line of innovation.”297 Put another way, the number of times a patent is cited by other patents is “a measure of its technological significance”298—that the technology in the cited patent is important because others, in their patent applications, are continuing to employ the same technology.299 Another reason forward citations evidence value in the described technology is that they can measure “knowledge spillovers” under the assumption that “a citation of Patent X by Patent Y means that X represents a piece of previously existing knowledge upon which Y builds.”300

Scholars, including ourselves, have built on and tested this theory. Deepak Hegde and Bhaven Sampat recognized that citations by patent examiners, as opposed to applicants, are more reliable indicators of value.301 Hegde and Sampat found “[e]xaminer citations to a patent are stronger predictors than applicant citations” as to whether a patent “has been (or will

be) renewed.”302 And the assumption is that a patentee only renews valuable patents (to keep them in force).303 We recently extended this research, finding that use of a patent in a rejection is an even stronger predictor of renewal than an examiner or applicant citation.304 All of this is to say that forward citation, but particularly use of a patent in a rejection of a future patent application, indicates that the cited patent is technologically significant and, thus, is valuable.305

In this study we focus on abandoned patent applications and still find significant forward examiner citation and use in rejections of these abandoned patent applications.306 This finding indicates that these cited and used abandoned patent applications describe technology that has value—just as forward citations and use of issued patents have in previous studies. This is a value that cannot be in the abandoned application itself, which is abandoned and unenforceable. But this finding does suggest, like forward citation does in general, that the described technology is significant and valuable. Others are inventing and filing patent applications in the same technological space, as evidenced by the citation and use of the abandoned applications. The industry players attempting to patent this technology presumably see some value in it.

This is a value beyond the administrative disclosure value discussed above. Certainly, the value evidenced by forward citation is part of the administrative disclosure theory, which discusses using an earlier patent disclosure to assist in the administration of the patent system. But the relevance indicated by the forward citation also speaks to the convergence of multiple firms on a particular technological space. This convergence provides at least some evidence that this technology is valuable. Individuals are devoting resources to invest in the invention and file patent applications on similar technology where the abandoned patent application is cited and possibly used.

The 2008 Solar Cell Application example discussed above is informative.307 Not only did Sharp invest in the invention and filing of a patent application on a specific type of solar panel technology in 2004; Georgia Tech engaged in a similar investment and patent application filing in 2008.308

302 Id.
304 See Cotropia & Schwartz, supra note 223, at 8.
305 Id. We recognize that it is possible that forward citations are not good proxies for value, and that our study supports that view. We leave for another day further analysis and consideration of the merits of utilizing forward citations as a value metric.
306 See supra Part II.B.
307 See supra Part II.B.4.
308 See supra Part II.B.2.
use of the Abandoned Solar Cell Patent Application by the USPTO to reject Georgia Tech’s 2008 patent application means that the two inventions were similar. Two independent entities engaging in the same inventive activity over a four-year period, speaks to the disclosed technology’s worth. At least two firms believed the technology to be valuable enough to pursue inventing and filing patent applications in a similar technological area.

This information—which technologies firms find valuable enough to research and file patent applications on—is another hidden value in abandoned patent applications. The AIPA’s publication of these abandoned patent applications exposes valuable information to the public. This finding does, however, raise two questions that relate to mechanism. One question pertains to why the original inventor abandoned a patent application on a technology that others find valuable.\(^{309}\) The other relates to why patent examiners use abandoned applications as prior art at such high rates, including whether such citation is easier and whether the practice is only performed by certain patent examiners. These questions, which are beyond the scope of this Article, are the subject of a current research project by the authors.\(^{310}\)

**CONCLUSION**

By leveraging both the AIPA’s legislative change in 1999 to publish abandoned patent applications and the recent USPTO Patent Examination Database, we uncover the hidden value of abandoned patent applications. Specifically, we empirically establish that patent examiners often cite abandoned patent applications and use them in rejections in future patent applications. These findings are contrary to the conventional wisdom that abandoned patent applications are worthless.

These findings also expose two specific sources of a patent disclosure’s “worth” with implications beyond abandoned patent applications. Their use in rejections by the USPTO that cause, in some cases, others to not get patent protection, highlights the administrative disclosure benefits of published applications and patents (abandoned or not). Patent examiners read and use these disclosures to facilitate the effective operation of the patent system. This usage in future applications also helps identify the value of the described technology in general, even though the cited patent applica-

\(^{309}\) This question includes whether the inventor ran out of funds necessary to continue patent prosecution, whether the USPTO made an error in denying patent protection to the abandoned application, whether the inventor made an intentional and strategic decision to abandon the invention while creating prior art for others, and whether the inventor was able to monetize her invention by means other than patent protection.

\(^{310}\) This research, including data analysis, is on file with the authors.
tion was abandoned. This finding is important as the data suggests that the USPTO uses abandoned applications to maintain space in the public domain.
**Table III: OLS Regression on Citations and Rejection Uses**

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<td>0.202*** (0.00315)</td>
<td>0.0392*** (0.00632)</td>
<td>0.259*** (0.0151)</td>
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<td>0.0000214*** (0.00000141)</td>
<td>0.00000178*** (2.82e-08)</td>
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<td>0.00517*** (0.000823)</td>
<td>0.000542*** (0.000165)</td>
<td>0.00132*** (0.000394)</td>
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<td>0.0265*** (0.00284)</td>
<td>-0.00428*** (0.000570)</td>
<td>-0.00436** (0.00136)</td>
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<td>0.0788*** (0.00418)</td>
<td>-0.0461*** (0.000759)</td>
<td>-0.00727*** (0.000152)</td>
<td>-0.0234*** (0.000364)</td>
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<td>0.0880*** (0.000642)</td>
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<td>Foreign priority</td>
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311 We use the following notation: * p<0.05, ** p<0.01, *** p<0.001.
### TABLE IV

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312 The differences between means are significant to p<0.001.
### TABLE V

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#### Notes:

- The differences between means are significant to p<0.001.

### TABLE VI

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#### Notes:

- The differences between means are significant to p<0.001.
### TABLE VII

<table>
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³¹⁵ The differences between means are significant to p<0.001.