

Richmond Public Interest Law Review

Volume 27
Issue 1 *Volume 27, Issue 1 (2023) General
Assembly*

Article 1

12-22-2023

Prefatory Matter

Follow this and additional works at: <https://scholarship.richmond.edu/pilr>



Part of the [Public Law and Legal Theory Commons](#)

Recommended Citation

Prefatory Matter, 27 RICH. PUB. INT. L. REV. i (2023).

Available at: <https://scholarship.richmond.edu/pilr/vol27/iss1/1>

This Prefatory Matter is brought to you for free and open access by the Law School Journals at UR Scholarship Repository. It has been accepted for inclusion in Richmond Public Interest Law Review by an authorized editor of UR Scholarship Repository. For more information, please contact scholarshiprepository@richmond.edu.

INFORMATION ABOUT THE
RICHMOND PUBLIC INTEREST LAW REVIEW

The *Richmond Public Interest Law Review* is published quarterly by the University of Richmond School of Law. Questions, comments, and suggestions regarding the content of this journal are welcomed at:

University of Richmond School of Law
28 Westhampton Way
University of Richmond, Virginia 23173
(804) 289-8212
<http://scholarship.richmond.edu/pilr/>

EDITORIAL POLICY:

The *Richmond Public Interest Law Review* seeks to preserve the author's writing style when editing articles selected for publication. As part of the ongoing relationship between the *Richmond Public Interest Law Review* and its authors, each author is given the opportunity to review his or her article prior to its publication.

SUBMISSIONS:

The *Richmond Public Interest Law Review* invites the submission of unsolicited articles, essays, comments, and notes throughout the year on a variety of topics. Manuscripts should include the author's biographical information either in text or in an accompanying résumé or curriculum vitae. Manuscripts submitted in a printed format will not be returned unless specifically requested and accompanied with proper postage.

Manuscripts may be sent in printed form to the *Richmond Public Interest Law Review* at the above address or by electronic mail at pilr@richmond.edu.

SUBSCRIPTIONS:

Subscription inquiries may be addressed to the Managing Editor of the *Richmond Public Interest Law Review* at the address listed above.

COPYRIGHT:

All articles copyright © 2023 by the *Richmond Public Interest Law Review*, unless noted otherwise. Articles herein may be duplicated for classroom use, provided that (1) each copy is distributed at or below cost, (2) the *Richmond Public Interest Law Review* is notified of such use, (3) proper notice of copyright is affixed to each copy, and (4) the author and the *Richmond Public Interest Law Review* are identified on each copy.

CITATIONS:

The text and citations of the *Richmond Public Interest Law Review* conform to *The Bluebook: A Uniform System of Citation* (21st ed. 2020).

Cite as: __ RICH. PUB. INT. L. REV. __

OFFICERS OF INSTRUCTION AND ADMINISTRATION
UNIVERSITY OF RICHMOND
SCHOOL OF LAW

I. ADMINISTRATION

Kevin Hallock, B.A., M.A., Ph.D. . President of the University of Richmond
 Wendy C. Perdue, B.A., J.D.Dean and Professor of Law
 Allison Tait, B.A., J.D., Ph.D. Associate Dean for Faculty Development
 and Professor of Law
 Kristen Osenga, B.S., M.S., J.D. Associate Dean for Academic Affairs
 and Professor of Law
 Amy Mangione, B.S., M.A.Associate Dean of Admissions
 Alex Sklut, B.B.A., J.D.Associate Dean for Student Services and
 Administration
 Sara Tandy, B.A., J.D. Assistant Dean of
 Diversity, Equity, Inclusion, and Belonging
 Janet D. Hutchinson, B.S., J.D. Associate Dean of Career Services
 Roger V. Skalbeck, B.A., M.L.I.S., J.D. Associate Dean, Library and
 Information Services and Professor of Law
 Laura Webb, B.A., J.D.Associate Dean for Strategic Initiatives,
 and Professor of Law, Legal Practice
 Renee Russell, B.A., M.A.Director of Communications and Marketing

II. FACULTY

Stephen Allred, B.A., M.P.A., J.D., Ed.D. University Professor, Emeritus
 Ronald J. Bacigal, B.S., LL.B.Professor of Law, Emeritus
 W. Wade Berryhill, B.S., J.D., LL.M.Professor of Law, Emeritus
 Carol N. Brown, A.B., LL.M., J.D. Professor of Law
 W. Hamilton Bryson, B.A., LL.B., LL.M., Ph.D., LL.D.
 Blackstone Professor of Law
 Tara L. Casey, B.A., J.D.Professor of Law, Legal Practice and
 Director, Carrico Center Pro Bono Services
 Henry L. Chambers, B.A., J.D.Austin E. Owen Research Scholar &
 Professor of Law
 Timothy L. Coggins, B.A., M.S., J.D.Professor of Law, Emeritus
 Krishnee Coley, B.A., M.Ed., J.D. Associate Processor of Law, Legal
 Practice & Director of Academic Success Program
 Erin R. Collins, B.A., J.D.Professor of Law

Christopher Cortis, B.J., J.D., B.A., M.A. ... Professor of Law, Legal Practice
 Christopher A. Cotropia, B.S., J.D.Dennis I. Belcher Professor of Law
 Janice Craft, B.A., J.D.Director of Professional Identity Formation;
 Associate Professor of Legal Practice
 Rebecca Crootof, B.A., J.D., Ph.D.Associate Professor of Law
 Ashley R. Dobbs, B.A., J.D.Professor of Law, Legal Practice
 John G. Douglass, B.A., J.D.Professor of Law
 Joel B. Eisen, B.S., J.D.Professor of Law
 David G. Epstein, B.A., LL.M., LL.B.George E. Allen Professor of Law
 Jessica Erickson, B.A., J.D.Nancy Litchfield Hicks Professor of Law
 David Frisch, B.S., J.D., LL.M.Professor of Law
 James Gibson, B.A., J.D.Sesquicentennial Professor of Law
 Chiara Giorgetti, Laurea in Giurisprudenza, M.Sc., LL.M., J.S.D.
 Professor of Law
 Meredith Johnson Harbach, B.A., J.D.Professor of Law
 Mary L. Heen, B.A., M.A.T., J.D., LL.M.Professor of Law, Emeritus
 Azizah Y. al-Hibri, B.A., M.A., Ph.D., J.D.Professor of Law, Emeritus
 Ann C. Hodges, B.S., M.A., J.D.Professor of Law, Emeritus
 Hayes R. Holderness, B.A., J.D., LL.M.Professor of Law
 Marissa Jackson Sow, B.A., J.D., LL.M.Assistant Professor of Law
 Margaret Ivey, B.A., J.D.Clinical Professor of Law, Emeritus
 John P. Jones, B.A., J.D., LL.M.Professor of Law, Emeritus
 Riley Keenan, B.A., J.D.Assistant Professor of Law
 Corinna Barrett Lain, B.A., J.D.S.D.Roberts & Sandra Moore
 Professor of Law
 Kurt T. Lash, B.A., J.D.E.Claiborne Robins Distinguished Chair in Law
 Da Lin, B.S., M.S., J.D.Associate Professor of Law
 Julie E. McConnell, B.A., J.D.Professor of Law, Legal Practice
 Andre A. Moenssens, J.D., LL.M.Professor of Law, Emeritus
 Daniel T. Murphy, B.A., J.D., LL.M.Professor of Law, Emeritus
 Luke Norris, B.A., M.Sc., J.D.Associate Professor of Law
 John R. Pagan, A.B., M.Litt., J.D., D.Phil.University Professor, Emeritus
 John F. Preis, B.S., J.D.Professor of Law
 Emmeline Paulette Reeves, B.A., J.D. Director, Academic Success Program;
 Professor of Law, Legal Practice
 Noah M. Sachs, B.A., J.D., M.P.A.Professor of Law
 Doron Samuel-Siegel, B.A., J.D.Professor of Law, Legal Practice
 Daniel Schaffa, B.A., M.A., M.Acc., M.S., J.D., Ph.D. ...Associate Professor
 of Law
 Tamar R. Schwartz, B.A., J.D.Professor of Law, Legal Practice
 Allison Silva B.A., J.D.Director of Externships;
 Associate Professor of Legal Practice

Andrew B. Spalding, B.A., J.D., Ph.D.....Jennifer & Samuel Tarry Research
Scholar and Professor of Law
Danielle Stokes, B.A., J.D.Assistant Professor of Law
Jonathan K. Stubbs, B.A., B.A., J.D., LL.M., M.T.S.Professor of Law
Rachel Juhas Suddarth, B.A., J.D.Professor of Law, Legal Practice
Mary Kelly Tate, B.A., J.D.Clinical Professor of Law
Carl W. Tobias, B.A., LL.B.Williams Professor of Law
Adrienne E. Volenik, B.A., J.D.Clinical Professor of Law, Emeritus
W. Clark Williams, Jr., B.A., J.D.Professor of Law, Emeritus
Danielle Wingfield, B.A., J.D., Ph.D.Assistant Professor of Law
Kevin Woodson, B.A., J.D., Ph.D.Professor of Law

III. LIBRARY FACULTY

Sam Cabo, B.A., M.L.I.S., J.D. Digital Resources Librarian
Alex Clay Hutchings, B.A., M.A., M.L.I.S., J.D.Research & Student
Services Librarian
Joyce Manna Janto, B.S., M.L.S., J.D. Director of Public and
Instructional Services
Molly Lentz-Meyer, B.A., M.A., M.L.I.S., J.D. Director of Bibliographic
Services
Sylvia Yanes, B.A., M.L.I.S., J.D..... Research & Faculty Services Librarian

IV. ADJUNCT FACULTY

Nael Abouzaki, B.A., J.D.Adjunct Professor of Law
Peter Askin, B.A., J.D.Adjunct Professor of Law
Amy Austin, B.A., J.D.Adjunct Professor of Law
William Benos, LL.B., J.D.Adjunct Professor of Law
Kinnani Bhojani, B.A., J.D.Adjunct Professor of Law
Candace Blydenburgh, B.A., J.D.Adjunct Professor of Law
Genoveva I. Border J.D., LL.M.Adjunct Professor of Law
Corey Booker, B.A., M.S., J.D.Adjunct Professor of Law
The Hon. Lynn S. Brice, B.A., M.S.W., J.D.Adjunct Professor of Law
Elizabeth Brooks, B.A., Ed. M., J.D. Adjunct Professor of Law
Aubrey Brown, B.A., J.D.Adjunct Professor of Law
Andrew Brownstein, B.A., J.D.Adjunct Professor of Law
Jack W. Burtch, Jr., B.A., J.D.Adjunct Professor of Law
Sean Byrne, B.A., J.D.Adjunct Professor of Law
The Hon. Richard Campbell, B.A., J.D.Adjunct Professor of Law

Claire G. Cardwell, B.A., J.D.	Adjunct Professor of Law
Gerald Carter, B.B.A., J.D.	Adjunct Professor of Law
Nancy D. Cook, B.S., J.D.	Adjunct Professor of Law
Christine Corey, B.A., J.D.	Adjunct Professor of Law
James C. Cosby, B.A., J.D.	Adjunct Professor of Law
Trevor Cox, B.A., M.A., J.D.	Adjunct Professor of Law
Ashley T. Davis, B.A., J.D.	Adjunct Professor of Law
The Hon. Devika Davis, B.S., J.D.	Adjunct Professor of Law
The Hon. Marla G. Decker, B.A., J.D.	Adjunct Professor of Law
William Dinkin, B.A., J.D.	Adjunct Professor of Law
Peter Duffey, B.A., J.D.	Adjunct Professor of Law
Stephen Faraci, B.A., J.D.	Adjunct Professor of Law
Catherine French, B.A., J.D.	Adjunct Professor of Law
Lisa Frisina, B.B.A., J.D.	Adjunct Professor of Law
Kevin Frost, B.A., J.D.	Adjunct Professor of Law
Nicole Gibson, B.A., J.D.	Adjunct Professor of Law
Michael Gill, B.A., J.D.	Adjunct Professor of Law
Carolyn V. Grady, B.A., J.D.	Adjunct Professor of Law
Katherine Groover, B.A., J.D.	Adjunct Professor of Law
Steven Haas, B.A., J.D.	Adjunct Professor of Law
Elizabeth Wilson Hanes, B.A., J.D.	Adjunct Professor of Law
Patrick Hanes, B.A., J.D.	Adjunct Professor of Law
Michael N. Herring, B.A., J.D.	Adjunct Professor of Law
Thomas Herthel, B.S., J.D., LL.M	Adjunct Professor of Law
Michael Holloman, B.S., J.D.	Adjunct Professor of Law
Justin Howard, B.S., J.D.	Adjunct Professor of Law
Vernon E. Inge, B.A., J.D.	Adjunct Professor of Law
John C. Ivins, Jr., B.A., J.D.	Adjunct Professor of Law
My'chael Jefferson-Reese, B.A., J.D.	Adjunct Professor of Law
Amy Jenkins, B.S., J.D.	Adjunct Professor of Law
The Hon. Randall G. Johnson, Jr., B.A., J.D.	Adjunct Professor of Law
Allison Jones, B.A., J.D.	Adjunct Professor of Law
R. Christopher Jones B.A., J.D.	Adjunct Professor of Law
Danielle Bringard Kent, B.A., J.D.	Adjunct Professor of Law
Paul Kiehl, B.A., J.D.	Adjunct Professor of Law
Donita King, B.A., J.D.	Adjunct Professor of Law
Mary E. Langer, B.A., J.D.	Adjunct Professor of Law
Justin Laughter, B.A., J.D.	Adjunct Professor of Law
Janet Lee, B.A., J.D.	Adjunct Professor of Law
Mary E. Maguire, B.A., J.D.	Adjunct Professor of Law
Isaac McBeth, B.A., J.D.	Adjunct Professor of Law
Kathleen M. McCauley, B.A., J.D.	Adjunct Professor of Law

Michael R. McCollum, B.A., M.A., J.D., LL.M.	Adjunct Professor of Law
Matthew McGuire, B.A., J.D.	Adjunct Professor of Law
The Hon. Stephanie E. Merritt, B.A., J.D.	Adjunct Professor of Law
Stephen Miller, B.A., J.D.	Adjunct Professor of Law
Traci B. Miller, B.A., J.D.	Adjunct Professor of Law
Duncan Minton, Jr., B.A., J.D.	Adjunct Professor of Law
Jonathan Neal, B.A., M.B.A., J.D.	Adjunct Professor of Law
Adam Nelson, B.A., M.B.A., J.D.	Adjunct Professor of Law
Jennifer S. Nesbitt, B.A., J.D.	Adjunct Professor of Law
Jennifer M. Newman, B.A., J.D.	Adjunct Professor of Law
John Oakey, III, B.A., J.D.	Adjunct Professor of Law
Thomas O’Dea, B.A., J.D.	Adjunct Professor of Law
The Hon. Jayne A. Pemberton, B.A., M.A., J.D.	Adjunct Professor of Law
Alicia Penn, B.A., J.D.	Adjunct Professor of Law
Lindsay Pickral, B.A., J.D.	Adjunct Professor of Law
Margaret Pitts, B.S., J.D.	Adjunct Professor of Law
Donna Price, B.A., J.D., LL.M.	Adjunct Professor of Law
Douglas A. Ramseur, B.S., J.D.	Adjunct Professor of Law
Toni Michelle Randall, B.A., J.D.	Adjunct Professor of Law
Brody Reid, B.A., J.D.	Adjunct Professor of Law
Jeff Richman, B.S., J.D.	Adjunct Professor of Law
Ben Rigney, B.A., J.D.	Adjunct Professor of Law
Alana Ritenour, B.A., J.D.	Adjunct Professor of Law
John V. Robinson, B.A., B.L., J.D.	Adjunct Professor of Law
Graham Rollins, B.A., J.D.	Adjunct Professor of Law
Marshall Ross, B.A., J.D.	Adjunct Professor of Law
Randy B. Rowlett, B.A., J.D.	Adjunct Professor of Law
Craig Sampson, B.A., J.D.	Adjunct Professor of Law
Cullen Seltzer, B.A., J.D.	Adjunct Professor of Law
Shari Skipper, B.S., J.D.	Adjunct Professor of Law
Liza Simmons, B.S., J.D.	Adjunct Professor of Law
Lori Smith, B.S., J.D.	Adjunct Professor of Law
The Hon. Beverly W. Snukals, B.A., J.D.	Adjunct Professor of Law
The Hon. Tracey W.J. Thorne-Begland, B.A., J.D.	Adjunct Professor of Law
Jacob Tingen, B.A., J.D.	Adjunct Professor of Law
Ian D. Titley, B.S., J.D.	Adjunct Professor of Law
Robert J. Wagner, B.A., J.D.	Adjunct Professor of Law
Michelle Welch, B.A., J.D.	Adjunct Professor of Law
Misty Whitehead, B.A., J.D.	Adjunct Professor of Law
Amy Whitelaw, B.A., J.D.	Adjunct Professor of Law
Thomas M. Wolfe, B.A., J.D.	Adjunct Professor of Law

V. CONTENTS

LETTER FROM THE EDITOR.....X

Courtney Squires

VI. ARTICLES

WOULDA, COULDA, SHOULDA: HOW VIRGINIA’S EVER-CHANGING
POLITICS CREATES (MISSED) OPPORTUNITIES FOR MAJOR POLICY
DECISIONS.1

Carlos Hopkins & Abigail Thompson

FAMILY TIME: A SELECTION OF BILLS FROM THE VIRGINIA 2023
LEGISLATIVE SESSION RELATING TO FAMILY, INTIMATE PARTNER
VIOLENCE, AND CHILD WELFARE.....25

Valerie L’Herrou

BUILDING A RECOVERY ECOSYSTEM FOR THE CATAWBA REGION.....45

Mary Beth Dunkenberger & David Moore & Lara Nagle & Sam Rasoul

THE SUCCESS OF ESTABLISHING LEGISLATIVE COMMISSIONS TO ADDRESS
COMPLEX AND CRITICAL NEEDS: EXAMINING THE EARLY
RECOMMENDATIONS AND OUTCOMES OF THE COMMISSION ON SCHOOL
CONSTRUCTION AND MODERNIZATION.....65

Matthew P. Stanley

THE WAY FORWARD: A REVIEW OF VIRGINIA’S 2023 REGULAR GENERAL
ASSEMBLY SESSION.....97

Benjamin Raab & Mariam Rasooli