ARTICLES

RELIGIOUS FREEDOM LEGISLATION IN THE 2013 VIRGINIA GENERAL ASSEMBLY.................... Ellis M. West

THE ALL STUDENTS INITIATIVE, ANTI-BULLYING AND ATHLETICS FOR HOME-SCHOoled CHILDREN: EDUCATION REFORM IN THE 2013 GENERAL ASSEMBLY SESSION............................................................... Ashley Allen

COMMENTS

FEDERALISM AS A PREVENTATIVE MEASURE: AVOIDING STATE ENFORCEMENT OF FEDERAL ANTI-GUN LEGISLATION IN 2013........................................................................................................ Brielle Hunt

LEGISLATIVE SUMMARIES

MAJOR BILLS PASSED BY THE GENERAL ASSEMBLY WITH INDICES
RICHMOND JOURNAL OF LAW AND THE PUBLIC INTEREST

VOLUME 17 FALL 2013 NUMBER 3

STEPHANIE FITZGERALD Editor-in-Chief

LAURA MAUGHAN Executive Editor

KRISTA YANCEY Managing Editor

DANIELLE BROWN Publications Editor

AARON FORSTIE General Assembly Editor-in-Chief

ALEXANDER KAST General Assembly Executive Editor

KARI JACKSON General Assembly Articles & Index Editor

Lead Articles Editors

CHRISTINA CRAWFORD

DANIELLE WINGFIELD

Notes and Comments Editor

RACHEL KRUMHOLTZ

Symposium Editor

ED SIMPSON

Manuscripts Editors

CASSANDRA EDNER
JOSHUA ELLIS

BRIELLE HUNT
KELSEY SMITH

E. BRANDON FERRELL

Senior Staff

BARTON GROVER

STEPHEN FORSTER

KATHERINE GROOVER
KATHERINE LENT

Associate Editors

BENNETTE SHARPE
ANGELICA SMITH
CHELSEA VAUGHAN

HILLARY WALLACE
CARLEY WYCHE

ALEXANDER BERENY
JACQUELYN BOLEN
CHRISTOPHER DORSEY
LEAH DUBUISSON

Staff

RICHARD FORZANI
ANDREW GOODFELLOW
NICHOLAS LINKER

ALEXANDRA LYDON
VERONICA SNODGRASS
KATIE TAYLOR
BRIAN VIETH

W. CLARK WILLIAMS, JR., Faculty Advisor

University of Richmond
T.C. Williams School of Law
28 Westhampton Way
Richmond, Virginia 23173

http://scholarship.richmond.edu/pilr/vol17/iss1/1
INFORMATION ABOUT THE
RICHMOND JOURNAL OF LAW AND THE PUBLIC INTEREST

The Richmond Journal of Law and the Public Interest is published quarterly by the University of Richmond: T.C. Williams School of Law. Questions, comments, and suggestions regarding the content of the Journal are welcomed at:

University of Richmond School of Law
28 Westhampton Way
University of Richmond, VA 23173
(804)289-8212
http://rjolpi.richmond.edu

EDITORIAL POLICY:

The Richmond Journal of Law and the Public Interest seeks to preserve the author’s writing style when editing articles selected for publication. As part of the ongoing relationship between the Journal and its authors, each author is given the opportunity to review his or her article prior to its publication.

SUBMISSIONS:

The Journal invites the submission of unsolicited articles, essays, comments, and notes throughout the year on a variety of topics. Manuscripts should include the author’s biographical information either in text or in an accompanying résumé or curriculum vitae. Manuscripts submitted in a printed format will not be returned unless specifically requested and accompanied with proper postage. Manuscripts may be sent in printed form to Richmond Journal of Law and the Public Interest at the above address or by electronic mail at rjolpi@richmond.edu.

SUBSCRIPTIONS:

Subscription inquiries may be addressed to the Journal’s Managing Editor at the address listed above.

COPYRIGHT:

All articles copyright © 2010 by the Richmond Journal of Law and the Public Interest, unless noted otherwise. Articles herein may be duplicated for classroom use, provided that (1) each copy is distributed at or below cost, (2) the Journal is notified of such use, (3) proper notice of copyright is affixed to each copy, and (4) the author and Journal are identified on each copy.

CITATIONS:

The text and citations of the Journal conform to The Bluebook: A Uniform System of Citation (18th ed. 2006).

Cite as: ___ RICH. J.L. & PUB. INT. ___
UNIVERSITY OF RICHMOND
T.C. WILLIAMS SCHOOL OF LAW

ADMINISTRATION

Edward L. Ayers, B.A., M.A., Ph.D................... President of the University of Richmond
Wendy Collins Perdue, B.A., J.D........................... Dean, Professor of Law
W. Clark Williams, Jr., B.A., J.D................... Associate Dean for Academic Affairs,
                        Professor of Law
Kristine M. Henderson, B.A., J.D. .................. Associate Dean for Student and
                        Administrative Services
Timothy L. Coggins, B.A., M.S., J.D. .................. Associate Dean,
                        Library and Information Services, Professor of Law
Janet D. Hutchinson, B.S., J.D. ......Director and Associate Dean of Career Services
Michelle Rahman. ..................................Associate Dean Faculty Development,
                        Professor of Law

FACULTY

Azizah Y. al-Hibri, B.A., M.A., Ph.D., J.D............... Professor of Law, Emeritus
Margaret I. Bacigal, B.A., J.D................................Clinical Professor of Law,
                        Administrative Director, Clinical Placement Program
Ronald J. Bacigal, B.S., LL.B. ................................. Professor of Law
W. Wade Berryhill, B.S., J.D., LL.M. ..................... Professor of Law, Emeritus
Carol N. Brown, A.B., J.D., LL.M. ..................... Professor of Law
W. Hamilton Bryson, B.A., LL.B., LL.M., Ph.D. .........Blackstone Professor of Law
Tara L. Casey, B.A., J.D. ....Director, Harry L. Carrico Center for Pro Bono Service
Dale Margolin Cecka, B.A., J.D. .................. Assistant Clinical Professor of Law,
                        Director, Family Law Clinic
Henry L. Chambers, B.A., J.D. ............................ Professor of Law
Christopher A. Cotropia, B.S., J.D. .................. Associate Professor of Law
John G. Douglas, B.A., J.D. ............................ Professor of Law
Joel B. Eisen, B.S., J.D. .................. Professor of Law
Tamar R.S. Eisen, B.A., J.D. .................. Assistant Professor of Lawyering Skills
David G. Epstein, B.A., LL.B., LL.M. .................George E. Allen Professor of Law
Jessica M. Erickson, B.A., J.D. .................. Assistant Professor of Law
William O. Fisher, A.B., J.D., M.P.P. ..................Assistant Professor of Law
David Frisch, B.S., J.D., LL.M. .................. Professor of Law
James Gibson, B.A., J.D. .................. Associate Professor of Law,
                        Director, Intellectual Property Institute
Chiara Giorgetti, J.D., M.Sc, LL.M, J.S.D. ............ Assistant Professor of Law
Meredith Johnson Harbach, B.A., J.D. .................. Assistant Professor of Law
Mary L. Heen, B.A., M.A.T., J.D., LL.M. ......................... Professor of Law
Ann C. Hodges, B.S., M.A., J.D. .................................. Professor of Law
J. Rodney Johnson, B.A., J.D., LL.M. .......................... Professor of Law
John P. Jones, B.A., J.D., LL.M. ................................. Professor of Law
Alberto B. Lopez, B.S., M.S. J.D., J.S.M., J.S.D. ............ Professor of Law
Julie Ellen McConnell, B.A., J.D. ................... Director of the Children's Defense Clinic
                        Assistant Clinical Professor
Shari Motro, B.A., J.D. ............................................ Associate Professor of Law
Daniel T. Murphy, B.A., J.D., LL.M. .......................... Professor of Law
                        Director, International Studies
Kristen Jakobsen Osenga, B.S.E., M.S., J.D. .................. Assistant Professor of Law
John R. Pagan, A.B., M.Litt., J.D. ..................... University Professor of Law
John F. Preis, B.S., J.D. ........................................... Assistant Professor of Law
Emmeline Paulette Reeves, B.A., J.D. ......................... Associate Professor of Law
                        for Academic Support
Kimberly J. Robinson, B.A, J.D. ......................... Professor of Law
Noah M. Sachs, B.A., M.P.A., J.D. ...................... Assistant Professor of Law,
                        Director, Robert R. Merhige, Jr. Center for Environmental Studies
Andrew B. Spalding, B.A., J.D., Ph.D. .................... Assistant Professor of Law
Jonathan K. Stubbs, B.A., B.A., J.D., LL.M., M.T.S. .... Professor of Law
Peter N. Swisher, B.A., M.A., J.D. .............................. Professor of Law
Mary Kelly Tate, B.A., J.D. ...... Director, Richmond Institute for Actual Innocence
Carl W. Tobias, B.A., LL.B ........................................... Williams Professor of Law
Adrienne E. Volenik, B.A., J.D. .................. Clinical Professor of Law,
                        Director, Disabilities Law Clinic
Margaret Ann B. Walker, B.A., J.D. ................ Visiting Assistant Professor
                        Academic Success Program
Kevin C. Walsh, B.A., M.A., J.D. ...................... Associate Professor of Law

ADJUNCT FACULTY
Hugh E. Aaron, B.S., M.H.A., J.D. ................ Adjunct Associate Professor of Law
John Adams, B.A., J.D. ................................ Adjunct Assistant Professor of Law
Farhad Aghdami, B.A., J.D., LL.M. ................ Adjunct Assistant Professor of Law
The Hon. Michael Allen, B.A., M.A., J.D. ................ Adjoint Professor of Law
Edward D. Barnes, B.A., J.D. ........................ Adjunct Professor of Law
William J. Benos, LL.B., J.D. .............................. Adjunct Professor of Law
Robert W. Best, B.A., J.D. ........................ Adjunct Assistant Professor of Law
J. Edward Betts, A.B., J.D., LL.M .......................... Adjunct Assistant Professor of Law
Thomas O. Bondurant, Jr., B.A., J.D. ................ Adjunct Associate Professor of Law
Claudia Brand, J.D. ........................................ Adjunct Assistant Professor of Law
The Hon. Lynn S. Brice, B.A., M.S.W., J.D. .............. Adjunct Professor of Law
Ann T. Burks, B.A., M.A., J.D. .................. Adjunct Assistant Professor of Law
Craig M. Burshem, B.S., J.D. .......................... Adjunct Assistant Professor of Law
Jack W. Burtch, Jr., B.A., J.D ................................ Adjunct Professor of Law
Sean Byrne, B.A., J.D ................................ Adjunct Associate Professor of Law
Claire G. Cardwell, B.A., J.D ................................ Adjunct Professor of Law
Michael P. Chiffolo, B.A., J.D ................................ Adjunct Assistant Professor of Law
Christopher J. Collins, B.A., J.D ................................ Adjunct Professor of Law
Nancy D. Cook, B.S., J.D ................................ Adjunct Associate Professor of Law
James C. Cosby, B.A., J.D ................................ Adjunct Professor of Law
Ashley T. Davis, B.A., J.D ................................ Adjunct Assistant Professor of Law
Marla G. Decker, B.A., J.D ................................ Adjunct Professor of Law
Duane A. Deskevich, B.A., J.D ................................ Adjunct Assistant Professor of Law
William J. Dinkin, B.A., J.D ................................ Adjunct Associate Professor of Law
Morna Ellis, M.Ed., J.D ................................ Adjunct Assistant Professor of Law
Andrea S. Erard, B.A., J.D ................................ Adjunct Associate Professor of Law
Stephen M. Faraci, Sr., B.A., J.D ................................ Adjunct Assistant Professor of Law
Bennett J. Fidlow, B.F.A., M.F.A., J.D .................. Adjunct Assistant Professor of Law
Hayden D. Fisher, B.A., J.D ................................ Adjunct Assistant Professor of Law
Jacqueline M. Ford, B.A., J.D ................................ Adjunct Assistant Professor of Law
Matthew P. Geary, B.S., J.D ................................ Adjunct Assistant Professor of Law
Frederick R. Gerson, B.A., J.D ................................ Adjunct Assistant Professor of Law
John Gibney, Jr., B.A., J.D ................................ Adjunct Assistant Professor of Law
Michael Gill, B.A., J.D ................................ Adjunct Assistant Professor of Law
Paul G. Gill, B.A., J.D ................................ Adjunct Associate Professor of Law
Michael L. Goodman, B.A., J.D ................................ Adjunct Professor of Law
Carolyn V. Grady, B.A., J.D ................................ Adjunct Professor of Law
Timothy H. Guare, B.A., J.D ................................ Adjunct Associate Professor of Law
Steven M. Haas, B.A., J.D ................................ Adjunct Assistant Professor of Law
Sarah J. Hallock, B.A., J.D ................................ Adjunct Assistant Professor of Law
Patrick R. Hanes, B.A., J.D ................................ Adjunct Assistant Professor of Law
Robert W. Hawkins, B.A., LL.B., J.D .................. Adjunct Assistant Professor of Law
Samuel W. Hixon, B.S., LL.B ................................ Adjunct Assistant Professor of Law
Michael N. Herring, B.A., J.D ................................ Adjunct Assistant Professor of Law
Robert L. Hodges, B.A., J.D ................................ Adjunct Professor of Law
Melissa Hoy, B.A., J.D ................................ Adjunct Assistant Professor of Law
The Hon. Henry E. Hudson, B.A., J.D .................. Adjunct Professor of Law
John Iezzi, B.A., C.P.A ................................ Adjunct Associate Professor of Law
Vernon E. Inge, B.A., J.D ................................ Adjunct Associate Professor of Law
John C. Ivins, Jr., B.A., J.D ................................ Adjunct Associate Professor of Law
Herndon Jeffreys, III, B.A., J.D .................. Adjunct Associate Professor of Law
Caroline G. Jennings, B.A., J.D ................................ Adjunct Assistant Professor of Law
David J. Johnson, B.A., J.D ................................ Adjunct Assistant Professor of Law
Christina Jones, B.S., J.D ................................ Adjunct Assistant Professor of Law
Jessica S. Jones, B.A., M.L.S., J.D .................. Adjunct Associate Professor of Law
Phyllis C. Katz, B.A., M.A., J.D ................................ Adjunct Assistant Professor of Law
Katherine Murray Kelley, B.A., J.D .................. Adjunct Assistant Professor of Law
Laura W. Khatcheressian, B.A., J.D .................. Adjunct Assistant Professor of Law
Jodi E. Lemacks, B.A., J.D ................................ Adjunct Associate Professor of Law
Bethany G. Lukitsch, B.S., J.D .................. Adjunct Assistant Professor of Law
Mary E. Maguire, B.A., J.D ................................ Adjunct Assistant Professor of Law
Courtney M. Malveaux, B.A., M.A., J.D ........ Adjunct Assistant Professor of Law
Bruce Matson, B.A., J.D ................................ Adjunct Associate Professor of Law
Steven C. McCallum, B.A., J.D ................... Adjunct Assistant Professor of Law
James M. McCauley, B.A., J.D ................... Adjunct Associate Professor of Law
Kathleen McCauley, B.A., J.D ................... Adjunct Associate Professor of Law
Patricia C. McCullagh, B.S., J.D............... Adjunct Assistant Professor of Law
Perry W. Miles, B.A., J.D ........................ Adjunct Associate Professor of Law
Stephen Miller, B.A., J.D ........................ Adjunct Associate Professor of Law
Dale G. Mullen, B.S., J.D ......................... Adjunct Assistant Professor of Law
Nancy V. Oglesby, B.A., J.D ........................ Adjunct Assistant Professor of Law
James Phillips, B.A., J.D., Ph.D ................ Adjunct Professor of Law
Cortland Putbrese, B.A., J.D ...................... Adjunct Assistant Professor of Law
Geetha Ravindra, B.A., J.D........................ Adjunct Assistant Professor of Law
John V. Robinson, B.A., B.L., J.D .............. Adjunct Associate Professor of Law
The Hon. Frederick G. Rockwell, III, B.A., J.D........... Adjunct Professor of Law
Thomas P. Rohman, B.A.A., J.D.................. Adjunct Professor of Law
Randy B. Rowlett, B.A., J.D ...................... Adjunct Assistant Professor of Law
Mark Rubin, B.A., J.D ............................ Adjunct Professor of Law
Doron Samuel-Siegel, B.A., J.D ................ Adjunct Assistant Professor of Law
Connelia Savage, B.S., J.D ....................... Adjunct Assistant Professor of Law
Debra Schneider, B.A., J.D ....................... Adjunct Assistant Professor of Law
Cullen Seitzer, B.A., J.D ........................ Adjunct Associate Professor of Law
Patricia M. Sherron, B.A., J.D., M.P.A .......... Adjunct Professor of Law
The Hon. Beverly W. Snukals, B.A., J.D .... Adjunct Professor of Law
James M. Snyder, B.A., J.D ...................... Adjunct Assistant Professor of Law
John Thomas, B.A., J.D .......................... Adjunct Associate Professor of Law
Brent M. Timberlake, B.A., J.D ................ Adjunct Assistant Professor of Law
John T. Tucker, B.S., J.D ......................... Adjunct Professor of Law
Robert J. Wagner, B.A., J.D ..................... Adjunct Associate Professor of Law
Kristin P. Walinski, B.A., J.D .................. Adjunct Assistant Professor of Law
Michelle Welch, B.A., J.D ...................... Adjunct Assistant Professor of Law
Thomas M. Wolf, B.A., J.D ..................... Adjunct Associate Professor of Law

LIBRARY FACULTY AND STAFF

Paul M. Birch, B.A., M.A., J.D .......................... Computer Services Librarian
Suzanne B. Corriell, B.A., J.D., M.L.I.S .................. Head Reference and Research
Services Librarian
Amy L. O’Connor, B.A., M.L.S ........................ Technical Services and Digital
Resources Librarian
Joyce Manna Janto, B.S., M.L.S., J.D .......... Deputy Director of Law Library
Sally H. Wambold, B.A., M.S.L.S ...................... Technical Services Librarian
Gail F. Zwirner, B.A., M.S.L.S ....................... Head, Library Access Services

http://scholarship.richmond.edu/pilr/vol17/iss1/1
CONTENTS

FOREWORD. ........................................................................................................ IX
Aaron Forstie

ARTICLES

RELIGIOUS FREEDOM LEGISLATION IN THE 2013 VIRGINIA GENERAL
ASSEMBLY ........................................................................................................... 1
Ellis M. West

THE ALL STUDENTS INITIATIVE, ANTI-BULLYING AND ATHLETICS FOR
HOME-SCHOOLED CHILDREN: EDUCATION REFORM IN THE 2013 GENERAL
ASSEMBLY SESSION ........................................................................................... 37
Ashley Allen

COMMENTS

FEDERALISM AS A PREVENTATIVE MEASURE: AVOIDING STATE
ENFORCEMENT OF FEDERAL ANTI-GUN LEGISLATION IN 2013 ............ 55
Brielle Hunt

BILL INDEX AND SUMMARIES

BILL INDICES ........................................................................................................ 71
KEYWORDS .......................................................................................................... 92
HOUSE BILLS ..................................................................................................... 266
SENATE BILLS .................................................................................................. 413